118TH CONGRESS
2D SESSION

H. R. ______

To [_______], and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mrs. RODGERS of Washington introduced the following bill; which was referred to the Committee on ____________________

A BILL

To [_______], and for other purposes.

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.—This Act may be cited as the “American Privacy Rights Act of 2024”.

(b) Table of Contents.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—AMERICAN PRIVACY RIGHTS

Sec. 101. Definitions.
Sec. 102. Data minimization.
Sec. 103. Privacy by design.
Sec. 104. Transparency.
Chapter 1: Individual Control over Covered Data

Section 105. Individual control over covered data.

Section 106. Opt-out rights and universal mechanism.

Section 107. Interference with consumer rights.

Section 108. Prohibition on denial of service and waiver of rights.

Section 109. Data security and protection of covered data.

Section 110. Executive responsibility.

Section 111. Service providers and third parties.

Section 112. Data brokers.

Section 113. Commission-approved compliance guidelines.

Section 114. Privacy-enhancing technology pilot program.

Section 115. Enforcement by Federal Trade Commission.

Section 116. Enforcement by States.

Section 117. Enforcement by persons.

Section 118. Relation to other laws.


Section 120. Data protections for covered minors.

Section 121. Termination of FTC rulemaking on commercial surveillance and data security.

Section 122. Severability.

Section 123. Innovation rulemakings.

Section 124. Effective date.

Chapter 2: Children’s Online Privacy Protection Act 2.0

Section 201. Short title.

Section 202. Online collection, use, disclosure, and deletion of personal information of children.

Section 203. Study and reports of mobile and online application oversight and enforcement.

Section 204. Severability.

Chapter 3: American Privacy Rights

Section 101. Definitions.

In this title:

(1) Affirmative express consent.—

(A) In general.—The term “affirmative express consent” means an affirmative act by an individual, or if a covered entity has knowledge that such individual is a child, an affirmative act by the parent of a child, or where the covered entity has knowledge such individual is
a teen, an affirmative act by the parent or the
teen that—

(i) clearly communicates the author-
ization of the individual for an act or prac-
tice; and

(ii) is provided in response to a spe-
cific request from a covered entity, or a
service provider on behalf of a covered en-
tity, that meets the requirements of sub-
paragraph (B).

(B) REQUEST REQUIREMENTS.—The re-
quirements of this subparagraph with respect to
a request made under subparagraph (A) are the
following:

(i) The request is provided to the indi-
vidual in a clear and conspicuous stand-
alone disclosure.

(ii) The request includes a description
of each act or practice for which the con-
sent of the individual is sought and—

(I) clearly distinguishes between
an act or practice that is necessary,
proportionate, and limited to fulfill a
request of the individual and an act or
practice that is for another purpose;
(II) clearly states the specific categories of covered data that the covered entity shall collect, process, retain, or transfer to fulfill the act or practice for which the request was made; and

(III) is written in easy-to-understand language and includes a prominent heading that would enable a reasonable individual to identify and understand each such act or practice.

(iii) The request clearly explains the applicable rights of the individual related to consent.

(iv) The request is made in a manner reasonably accessible to and usable by individuals living with disabilities.

(v) The request is made available to the individual in the language in which the covered entity provides a product or service for which authorization is sought.

(vi) The option to refuse consent is at least as prominent as the option to provide consent, and the option to refuse consent takes no more than 1 additional step as
compared to the number of steps necessary to provide consent.

(vii) With respect to affirmative express consent sought for the collection, processing, retention, or transfer of biometric information or genetic information, includes in the request for affirmative express consent the length of time the covered entity or service provider intends to retain the biometric information or genetic information, or, if it is not possible to identify the length of time, the criteria used to determine the length of time the covered entity or service provider intends to retain the biometric information or genetic information.

(C) EXPRESS CONSENT REQUIRED.—Affirmative express consent to an act or practice may not be inferred from the inaction of an individual or the continued use by an individual of a service or product provided by an entity.

(D) WITHDRAWAL OF AFFIRMATIVE EXPRESS CONSENT.—

(i) IN GENERAL.—A covered entity shall provide an individual with a means to
withdraw affirmative express consent previously provided by the individual.

(ii) REQUIREMENTS.—The means to withdraw affirmative express consent described in clause (i) shall be—

(I) clear and conspicuous; and

(II) as easy for a reasonable individual to use as the mechanism by which the individual provided affirmative express consent.

(2) BIOMETRIC INFORMATION.—

(A) IN GENERAL.—The term “biometric information” means any covered data that allows or confirms the unique identification or verification of an individual and is generated from the measurement or processing of unique biological, physical, or physiological characteristics, including—

(i) fingerprints;

(ii) voice prints;

(iii) iris or retina imagery scans;

(iv) facial or hand mapping, geometry, or templates; and

(v) gait.
(B) EXCLUSION.—The term “biometric information” does not include—

(i) a digital or physical photograph;

(ii) an audio or video recording; or

(iii) data derived from a digital or physical photograph or an audio or video recording that cannot be used to identify or authenticate a specific individual.

(3) CHILD.—The term “child” means an individual under the age of 13.

(4) CLEAR AND CONSPICUOUS.—The term “clear and conspicuous” means, with respect to a disclosure, that the disclosure is difficult to miss and easily understandable by ordinary consumers.

(5) COARSE GEOLOCATION INFORMATION.—The term “coarse geolocation information” means information that reveals the present physical location of an individual or device identified by a unique persistent identifier at the ZIP code attribution level, except where a geographic area attributed to a ZIP code is equal to or less than the area of a circle with a radius of 1,850 feet or less, at a level greater than a geographic area equal to the area of a circle with a radius of 1,850 feet.
(6) COLLECT; COLLECTION.—The terms “collect” and “collection” mean, with respect to covered data, buying, renting, gathering, obtaining, receiving, accessing, or otherwise acquiring the covered data by any means.

(7) COMMISSION.—The term “Commission” means the Federal Trade Commission.

(8) COMMON BRANDING.—The term “common branding” means a name, service mark, or trademark that is shared by 2 or more entities.

(9) CONNECTED DEVICE.—The term “connected device” means a device that is capable of connecting to the internet.

(10) CONTEXTUAL ADVERTISING.—The term “contextual advertising” means displaying or presenting an advertisement that—

(A) does not vary based on the identity of the individual recipient; and

(B) is based solely on—

(i) the content of a webpage or online service;

(ii) a specific request of the individual for information or feedback; or

(iii) coarse geolocation information.
(11) CONTROL.—The term “control” means, with respect to an entity—

(A) ownership of, or the power to vote, more than 50 percent of the outstanding shares of any class of voting security of the entity;

(B) control over the election of a majority of the directors of the entity (or of individuals exercising similar functions); or

(C) the power to exercise a controlling influence over the management of the entity.

(12) COVERED DATA.—

(A) IN GENERAL.—The term “covered data” means information that identifies or is linked or reasonably linkable, alone or in combination with other information, to an individual or a device that identifies or is linked or reasonably linkable to 1 or more individuals.

(B) EXCLUSIONS.—The term “covered data” does not include—

(i) de-identified data;

(ii) employee information;

(iii) publicly available information;

(iv) inferences made exclusively from multiple independent sources of publicly available information, if such inferences—
(I) do not reveal information about an individual that meets the definition of the term “sensitive covered data” with respect to the individual; and

(II) are not combined with covered data;

(v) information in the collection of a library, archive, or museum, if—

(I) the collection is—

(aa) open to the public or routinely made available to researchers who are not affiliated with the library, archive, or museum; and

(bb) composed of lawfully acquired materials with respect to which all licensing conditions are met; and

(II) the library, archive, or museum has—

(aa) a public service mission;

and

(bb) trained staff or volunteers to provide professional serv-
ices normally associated with libraries, archives, or museums; or

(vi) on-device data.

(13) COVERED ENTITY.—

(A) IN GENERAL.—The term “covered entity” means any entity that, alone or jointly with others, determines the purposes and means of collecting, processing, retaining, or transferring covered data and—

(i) is subject to the Federal Trade Commission Act (15 U.S.C. 41 et seq.);

(ii) is a common carrier subject to title II of the Communications Act of 1934 (47 U.S.C. 201 et seq.); or

(iii) is an organization not organized to carry on business for its own profit or that of its members.

(B) INCLUSION.—The term “covered entity” includes any entity that controls, is controlled by, or is under common control with another covered entity.

(C) EXCLUSIONS.—The term “covered entity” does not include—

(i) a Federal, State, Tribal, or local government entity, such as a body, author-
ity, board, bureau, commission, district, agency, or other political subdivision of the Federal Government or a State, Tribal, or local government;

(ii) an entity that is collecting, processing, retaining, or transferring covered data on behalf of a Federal, State, Tribal, or local government entity, to the extent that such entity is acting as a service provider to the government entity;

(iii) a small business;

(iv) an individual acting at their own direction and in a non-commercial context;

(v) the National Center for Missing and Exploited Children; or

(vi) except with respect to requirements under section 109, a nonprofit organization whose primary mission is to prevent, investigate, or deter fraud, to train anti-fraud professionals, or to educate the public about fraud, including insurance fraud, securities fraud, and financial fraud, to the extent the organization collects, processes, retains, or transfers covered
data in furtherance of such primary mis-

(D) Nonapplication to Service Pro-

viders.—An entity may not be considered to

be a “covered entity” for the purposes of this
title, insofar as the entity is acting as a service

provider.

(14) Covered High-Impact Social Media

Company.—

(A) In General.—The term “covered

high-impact social media company” means a

covered entity that provides any internet-access-

sible platform that—

(i) generates $3,000,000,000 or more

in global annual revenue, including the rev-

come generated by any affiliate of such cov-

ered entity;

(ii) has 300,000,000 or more global

monthly active users for not fewer than 3

of the preceding 12 months; and

(iii) constitutes an online product or

service that is primarily used by users to

access or share user-generated content.

(B) Treatment of Certain Services

and Applications.—A service or application
may not be considered to constitute an online product or service described in subparagraph (A)(iii) solely on the basis of providing any of the following:

(i) Email.

(ii) Career or professional development networking opportunities.

(iii) Reviews of products, services, events, or destinations.

(iv) A platform for use in a public or private school under the direction of the school.

(v) File collaboration.

(vi) Cloud storage.

(vii) Closed video or audio communications services.

(viii) A wireless messaging service, including such a service provided through short messaging service or multimedia messaging service protocols, that is not a component of, or linked to, a platform of a covered high-impact social media company, if the predominant or exclusive function is direct messaging consisting of the transmission of text, photos, or videos that
are sent by electronic means, and if mes-
sages are transmitted from the sender to a  
recipient and are not posted within a plat-
form of a covered high-impact social media
company or publicly.

(15) COVERED MINOR.—The term “covered
minor” means an individual under the age of 17.

(16) DARK PATTERNS.—The term “dark pat-
terns” means a user interface designed or manipu-
lated with the substantial effect of subverting or im-
pairing user autonomy, decision-making, or choice.

(17) DATA BROKER.—

(A) IN GENERAL.—The term “data
broker” means a covered entity whose principal
source of revenue is derived from processing or
transferring covered data that the covered enti-
ty did not collect directly from the individuals
linked or linkable to the covered data.

(B) PRINCIPAL SOURCE OF REVENUE.—
For purposes of this paragraph, the term “prin-
cipal source of revenue” means, for the prior
12-month period—

(i) revenue that constitutes greater
than 50 percent of all revenue of the cov-
ered entity during such period; or
(ii) revenue obtained from processing
and transferring the covered data of more
than 5,000,000 individuals that the cov-
ered entity did not collect directly from the
individuals linked or linkable to the cov-
ered data.

(C) Non-application to service pro-
viders.—The term “data broker” does not in-
clude an entity to the extent that such entity is
acting as a service provider.

(18) De-identified data.—

(A) In general.—The term “de-identified
data” means information that cannot reason-
ably be used to infer or derive the identity of
an individual, and does not identify and is not
linked or reasonably linkable to an individual or
a device that identifies or is linked or reason-
ably linkable to an individual, regardless of
whether the information is aggregated, if the
relevant covered entity or service provider—

(i) takes reasonable physical, adminis-
trative, and technical measures to ensure
that the information cannot, at any point,
be used to re-identify any individual or de-
vice that identifies or is linked or reason-
ably linkable to an individual;

(ii) publicly commits in a clear and
conspicuous manner to—

(I) process, retain, or transfer
the information solely in a de-identi-
fied form without any reasonable
means for re-identification; and

(II) not attempt to re-identify the
information with any individual or de-
vice that identifies or is linked or rea-
sonably linkable to an individual, ex-
cept as necessary, limited, and propor-
tionate to test the effectiveness of the
measures described in clause (i); and

(iii) contractually obligates any entity
that receives the information from the cov-
ered entity or service provider to—

(I) comply with clauses (i) and
(ii) with respect to the information;
and

(II) require that such contractual
obligations be included contractually
in all subsequent instances in which
the information may be received.
(B) HEALTH INFORMATION.—The term “de-identified data” includes health information (as defined in section 1171 of the Social Security Act (42 U.S.C. 1320d)) that has been de-identified in accordance with section 164.514(b) of title 45, Code of Federal Regulations, except that if such information is subsequently provided to an entity that is not an entity subject to parts 160 and 164 of such title 45, such entity shall comply with clauses (ii) and (iii) of subparagraph (A) for the information to be considered de-identified under this title.

(19) DERIVED DATA.—The term “derived data” means covered data that is created by the derivation of information, data, assumptions, correlations, inferences, predictions, or conclusions from facts, evidence, or another source of information.

(20) DEVICE.—The term “device” means any electronic equipment capable of collecting, processing, retaining, or transferring covered data that is used by 1 or more individuals, including a connected device or a portable connected device.

(21) DIRECT MAIL TARGETED ADVERTISING.—The term “direct mail targeted advertising” means advertising or marketing using third-party data
through a direct communication with an individual via direct mail.

(22) **DISABILITY.**—The term “disability” has the meaning given to such term in the Americans with Disabilities Act (42 U.S.C. 12102).

(23) **EMAIL TARGETED ADVERTISING.**—The term “email targeted advertising” means advertising or marketing using third-party data through a direct communication with an individual via email.

(24) **EMPLOYEE.**—The term “employee” means an individual who is an employee, director, officer, staff member, paid intern, individual working as an independent contractor (who is not a service provider), volunteer, or unpaid intern of an employer, regardless of whether such individual is paid, unpaid, or engaged on a temporary basis.

(25) **EMPLOYEE INFORMATION.**—The term “employee information” means information, including biometric information or genetic information—

(A) about an individual in the course of employment or application for employment (including on a contract or temporary basis), if such information is collected, retained, processed, or transferred by the employer or the service provider of the employer solely for pur-
poses necessary for the employment or application of the individual;

(B) that is emergency contact information for an individual who is an employee or job applicant of the employer, if such information is collected, retained, processed, or transferred by the employer or the service provider of the employer solely for the purpose of having an emergency contact for such individual on file; or

(C) about an individual who is an employee or former employee of the employer, or the relative, dependent or beneficiary of the employee or former employee, for the purpose of administering benefits, including enrollment and disenrollment for benefits, to which such individual, relative, dependent, or beneficiary is entitled on the basis of the employment of the individual with the employer, if such information is collected, retained, processed, or transferred by the employer or the service provider of the employer solely for the purpose of administering such benefits.

(26) ENTITY.—The term “entity” means an individual, a trust, a partnership, an association, an organization, a company, and a corporation.
(27) Executive agency.—The term “Executive agency” has the meaning given such term in section 105 of title 5, United States Code.

(28) Federated nonprofit organization.—The term “federated nonprofit organization” means a network or system of 2 or more entities, described in section 501(e)(3) of the Internal Revenue Code of 1986 and exempt from taxation under section 501(a) of such Code, that share common branding.

(29) First party.—The term “first party” means a consumer-facing covered entity with which the consumer intends and expects to interact, and includes any entities with which the covered entity shares common branding.

(30) First-party advertising.—

(A) In general.—The term “first-party advertising” means advertising or marketing by a first party using that first party’s first-party data and not other forms of covered data—

(i) through direct communications with an individual, such as direct mail, email (subject to 15 U.S.C. 103 and all regulations promulgated thereunder), or text message communications (subject to
47 U.S.C. 227 and all regulations promulgated thereunder); or

(ii) entirely within the following first party contexts—

(I) in a physical location operated by the first party;

(II) on a website, online service, online application, or mobile application operated by a first party (other than a covered high-impact social media company) to display or present an online advertisement that promotes a product or service (whether offered by the first party or not offered by the first party) to an individual or device identified by a unique persistent identifier, or group of individuals or devices identified by unique persistent identifiers; or

(III) on a website, online service, online application, or mobile application operated by a first party that is a covered high-impact social media company to display or present an online advertisement that promotes a
product or service offered by the first party that is a covered high-impact social media company to an individual or device identified by a unique persistent identifier, or group of individuals or devices identified by unique persistent identifiers.

(B) Exclusion.—The term “first-party advertising” does not include contextual advertising.

(31) First-party data.—The term “first-party data” means covered data collected directly from an individual by a first party, including based on a visit by the individual to or use by the individual of a physical location, a website, online service, online application, or mobile application operated by the first party.

(32) Genetic information.—The term “genetic information” means any covered data, regardless of format, that concerns the genetic characteristics of an identified or identifiable individual, including—

(A) raw sequence data that results from the sequencing of the complete, or a portion of,
extracted deoxyribonucleic acid (DNA) of an individual; or

(B) genotypic and phenotypic information that results from analyzing raw sequence data described in subparagraph (A).

(33) **Health Information.**—The term “health information” means information that describes or reveals the past, present, or future physical health, mental health, disability, diagnosis, or health condition health status, or treatment of an individual, including the precise geolocation information of such treatment.

(34) **Individual.**—The term “individual” means a natural person residing in the United States.

(35) **Knowledge.**—

(A) **In General.**—The term “knowledge” with respect to knowledge that an individual is a child, teen, or covered minor means actual knowledge or knowledge fairly implied on the basis of objective circumstances.

(B) **Rule of Construction.**—For purposes of enforcing this title or a regulation promulgated under this title, a determination as to whether a covered entity has knowledge fairly
implied on the basis of objective circumstances that a individual is a child or teen shall rely on competent and reliable evidence, taking into account the totality of the circumstances, including whether a reasonable and prudent person under the circumstances would have known that the individual is a child or teen. Nothing in this title, including a determination described in the preceding sentence, shall be construed to require a covered entity to—

(i) affirmatively collect any covered data with respect to the age of a child or teen that an covered entity is not already collecting in the normal course of business; or

(ii) implement an age gating or age verification functionality.

(C) COMMISSION GUIDANCE.—

(i) IN GENERAL.—Within 180 days of enactment, the Commission shall issue guidance to provide information, including best practices and examples for covered entities to understand the Commission’s determination of whether a covered entity has knowledge fairly implied on the basis
of objective circumstances that an individual is a child or teen.

(ii) LIMITATION.—No guidance issued by the Commission with respect to this title shall confer any rights on any person, State, or locality, nor shall operate to bind the Commission or any person to the approach recommended in such guidance. Any enforcement action brought pursuant to this title, by the Commission or State attorney general, as applicable, shall allege a specific violation of a provision of this title and may not base an enforcement action on, or as applicable execute a consent order based on, practices that are alleged to be inconsistent with any such guidance, unless the practices allegedly violate this title.

(36) LARGE DATA HOLDER.—

(A) IN GENERAL.—The term “large data holder” means a covered entity or service provider that, in the most recent calendar year, had an annual gross revenue of not less than $250,000,000 and, subject to subparagraph
(B), collected, processed, retained, or transferred—

(i) the covered data of—

(I) more than 5,000,000 individuals;

(II) more than 15,000,000 portable connected devices that identify or are linked or reasonably linkable to 1 or more individuals; or

(III) more than 35,000,000 connected devices that identify or are linked or reasonably linkable to 1 or more individuals;

(ii) the sensitive covered data of—

(I) more than 200,000 individuals;

(II) more than 300,000 portable connected devices that identify or are linked or reasonable linkable to 1 or more individuals; or

(III) more than 700,000 connected devices that identify or are linked or reasonably linkable to 1 or more individuals.
(B) EXCLUSIONS.—For the purposes of subparagraph (A), a covered entity or service provider may not be considered a large data holder solely on the basis of collecting, processing, retaining, or transferring to a service provider—

(i) personal mailing or email addresses;

(ii) personal telephone numbers;

(iii) log-in information of an individual or device to allow the individual or device to log in to an account administered by the covered entity; or

(iv) in the case of a covered entity that is a seller of goods or services (other than an entity that facilitates payment, such as a bank, credit card processor, mobile payment system, or payment platform), credit, debit, or mobile payment information necessary and used to initiate, render, bill for, finalize, complete, or otherwise facilitate payments for such goods or services.

(C) DEFINITION OF ANNUAL GROSS REVENUE.—For the purposes of subparagraph (A),
the term “annual gross revenue”, with respect to a covered entity or service provider—

(i) means the gross receipts the covered entity or service provider received, in whatever form from all sources, without subtracting any costs or expenses; and

(ii) includes contributions, gifts, grants, dues or other assessments, income from investments, and proceeds from the sale of real or personal property.

(37) Market research.—The term “market research” means the collection, processing, retention, or transfer of covered data, with affirmative express consent, that is necessary, proportionate, and limited to measure and analyze the market or market trends of products, services, advertising, or ideas, if the covered data is not—

(A) integrated into any product or service; 

(B) otherwise used to contact any individual or device of an individual; or 

(C) used for targeted advertising or to otherwise market to any individual or device of an individual.

(38) Material change.—The term “material change” means, with respect to treatment of covered
data, a change by an entity that would likely affect
the decision of an individual to engage with and pro-
vide covered data to the entity, including providing
affirmative express consent for, or opt out of, the
collection, processing, retention, or transfer of cov-
ered data pertaining to such individual.

(39) MOBILE APPLICATION.—The term “mobile
application”—

(A) means a software program that runs
on the operating system of—

(i) a cellular telephone;

(ii) a tablet computer; or

(iii) a similar portable computing de-
vice that transmits data over a wireless
connection; and

(B) includes a service or application of-
fered via a connected device.

(40) ON-DEVICE DATA.—

(A) IN GENERAL.—The term “on-device
data” means data collected, retained, and pro-
cessed solely on an individual’s device.

(B) LIMITATION.—Data collected, re-
tained, and processed solely on an individual’s
device shall be considered “on-device data” only
if—
such data is not transferred by a covered entity or service provider;

(ii) the covered entity clearly and conspicuously provides the device owner with controls that allow the owner to access, correct, delete, and export such data consistent with the rights provided with respect to covered data pursuant to section 105;

(iii) the covered entity provides easy to understand instructions on how the device owner can access such controls; and

(iv) the covered entity establishes, implements, and maintains reasonable data security practices, consistent with section 109, to protect—

(I) the confidentiality, integrity, and availability of the on-device data; and

(II) on device data against unauthorized access.

(41) ONLINE ACTIVITY PROFILE.—The term “online activity profile” means covered data that identifies the online activities of an individual (or a device linked or reasonably linkable to an individual)
over time and across third party websites, online services, online applications, or mobile applications that do not share common branding, that is collected, processed, retained, or transferred for the purpose of evaluating, analyzing, or predicting the behaviors or characteristics of an individual.

(42) ONLINE APPLICATION.—The term “online application”—

(A) means an internet-connected software program; and

(B) includes a service or application offered via a connected device.

(43) PARENT.—The term “parent” means a legal guardian.

(44) PORTABLE CONNECTED DEVICE.—The term “portable connected device” means a portable device that is capable of connecting to the internet over a wireless connection, including a smartphone, tablet computer, laptop computer, smartwatch, or similar portable device.

(45) PRECISE GEOLOCATION INFORMATION.—

(A) IN GENERAL.—The term “precise geolocation information” means information that reveals the past or present physical location of an individual or device with sufficient
precision to identify the location of such individual or device within a geographic area that is equal to or less than the area of a circle with a radius of 1,850 feet or less.

(B) EXCLUSIONS.—The term “precise geolocation information” does not include information derived solely from—

(i) a digital or physical photograph;

(ii) an audio or visual recording; or

(iii) metadata associated with a digital or physical photograph or an audio recording that cannot be linked to an individual.

(46) PROCESS.—The term “process” means, with respect to covered data, any operation or set of operations performed on the covered data, including analyzing, organizing, structuring, using, modifying, or otherwise handling the covered data.

(47) PUBLICLY AVAILABLE INFORMATION.—

(A) IN GENERAL.—The term “publicly available information” means any information that a covered entity has a reasonable basis to believe has been lawfully made available to the general public by—

(i) Federal, State, or local government records, if the covered entity collects, proc-
esses, retains, and transfers such information in accordance with any restrictions or terms of use placed on the information by the relevant government entity;

(ii) widely distributed media;

(iii) a website or online service made available to all members of the public, for free or for a fee, including where all members of the public can log in to the website or online service; or

(iv) a disclosure to the general public that is required to be made by Federal, State, or local law.

(B) CLARIFICATIONS; LIMITATIONS.—

(i) AVAILABLE TO ALL MEMBERS OF THE PUBLIC.—For purposes of this paragraph, information from a website or online service is not available to all members of the public if the individual to whom the information pertains has restricted the information to a specific audience or maintained a default setting that restricts the information to a specific audience.

(ii) BUSINESS CONTACT INFORMATION.—The term “publicly available infor-
tion” includes business contact information of an individual acting in a business or professional context that is made available on a website or online service made available to all members of the public, including the individual’s name, position or title, business telephone number, business email address, or business address of the employee.

(iii) **OTHER LIMITATIONS.**—The term “publicly available information” does not include—

(I) any obscene visual depiction (as such term is used in section 1460 of title 18, United States Code);

(II) derived data from publicly available information that reveals information about an individual that meets the definition of the term “sensitive covered data”;

(III) biometric information;

(IV) genetic information, unless made publicly available by the individual to whom the information per-
tains by a means described in clause (ii) or (iii) of subparagraph (A);

(V) covered data that is created through the combination of covered data with publicly available information;

(VI) intimate images, authentic or computer-generated, known to be nonconsensual; or

(VII) sensitive covered data made available by a data broker.

(48) **RETAIN.**—The term “retain” means, with respect to covered data, to store, maintain, save, or otherwise keep such data, regardless of format.

(49) **SENSITIVE COVERED DATA.**—

(A) **IN GENERAL.**—The term “sensitive covered data” means the following forms of covered data:

(i) A government-issued identifier, including a Social Security number, passport number, or driver’s license number, that is not required by law to be displayed in public.

(ii) Any information that describes or reveals the past, present, or future physical
health, mental health, disability, diagnosis, health condition or health status, treatment of an individual.

(iii) Genetic information.

(iv) A financial account number, debit card number, credit card number, or any required security or access code, password, or credentials allowing access to any such account or card, except that the last four digits of an account number, debit card number, or credit card number may not be considered sensitive covered data.

(v) Biometric information.

(vi) Precise geolocation information.

(vii) The private communications of an individual (such as voicemails, or other voice or video communications, emails, texts, direct messages, or mail) or information identifying the parties to such communications, information contained in telephone bills, and any information that pertains to the transmission of private voice or video communications, including numbers called, numbers from which calls were placed, the time calls were made, call dura-
tion, and location information of the parties to the call, unless the covered entity or service provider is an intended recipient of the communication.

(viii) Unencrypted or unredacted account or device log-in credentials.

(ix) Information revealing the sexual behavior of an individual in a manner inconsistent with the reasonable expectation of the individual regarding disclosure of such information.

(x) Calendar information, address book information, phone, text, or electronic logs, photographs, audio recordings, or videos intended for private use.

(xi) A photograph, film, video recording, or other similar medium that shows the naked or undergarment-clad private area of an individual.

(xii) Information revealing the extent or content of the access, viewing, or other use by an individual of any video programming (as defined in section 713(h)(2) of the Communications Act of 1934 (47 U.S.C. 613(h)(2))), including program-
ming provided by a provider of broadcast
television service, cable service, satellite
service, or streaming media service, but
only with regard to the transfer of such in-
formation to a third party (excluding any
such information used solely for transfers
for independent video measurement).

(xiii) Information collected by a cov-
ered entity that is not a provider of a serv-
ice described in clause (xii) that reveals the
video content requested or selected by an
individual (excluding any such information
used solely for transfers for independent
video measurement).

(xiv) Information revealing the race,
ethnicity, national origin, religion, or sex of
an individual in a manner inconsistent
with the reasonable expectation of the indi-
vidual regarding disclosure of such infor-
mation.

(xv) An online activity profile.

(xvi) Information about a covered
minor.
(xvii) Information that reveals the status of an individual as a member of the Armed Forces.

(xviii) Neural data.

(xix) Any other covered data collected, processed, retained, or transferred for the purpose of identifying the types of information described in clauses (i) through (xviii).

(B) THIRD PARTY.—For the purposes of subparagraph (A)(xii), the term “third party” does not include an entity that—

(i) is related by common ownership or corporate control to the provider of broadcast television service or streaming media service; and

(ii) provides video programming as described in such subparagraph.

(50) SERVICE PROVIDER.—

(A) IN GENERAL.—The term “service provider” means an entity that collects, processes, retains, or transfers covered data for the purpose of performing 1 or more services or functions on behalf of, and at the direction of—
(i) a covered entity or another service

provider; or

(ii) a Federal, State, Tribal, territorial, or local government entity.

(B) RULE OF CONSTRUCTION.—

(i) IN GENERAL.—An entity is a covered entity and not a service provider with respect to a specific collecting, processing, retaining, or transferring of covered data, if the entity, jointly or with others, determines the purposes and means of the specific collecting, processing, retaining, or transferring of data.

(ii) INSTRUCTIONS.—A person that is not limited in its collecting, processing, retention, or transferring of covered data pursuant to the instructions of a covered entity, another service provider, or a Federal, State, Tribal, territorial, or local government entity, or that fails to adhere to such instructions, is a covered entity and not a service provider with respect to a specific processing of such data. If a service provider begins, alone, or jointly with others determining the purposes and
means of collecting, processing, retaining, or transferring covered data, it is a covered entity with respect to such data. A service provider that continues to adhere to the instructions of a covered entity with respect to processing covered data remains a service provider.

(iii) **Context Required.**—Whether an entity is a covered entity or a service provider depends on the facts surrounding, and the context in which, data is collected, processed, retained, or transferred.

(51) **Small Business.**—

(A) **In General.**—The term “small business” means an entity (including any affiliate of the entity)—

(i) that has average annual gross revenues for the period of the 3 preceding calendar years (or for the period during which the entity has been in existence, if such period is less than 3 calendar years) not exceeding $40,000,000 million dollars, indexed to the Producer Price Index reported by the Bureau of Labor Statistics;
(ii) that, on average for the period described in clause (i), did not annually collect, process, retain, or transfer the covered data of more than 200,000 individuals for any purpose other than initiating, rendering, billing for, finalizing, completing, or otherwise collecting payment for a requested service or product; and

(iii) that did not, during the period described in clause (i), transfer covered data to a third party in exchange for revenue or anything of value, except for purposes of initiating, rendering, billing for, finalizing, completing, or otherwise collecting payment for a requested service or product or facilitating web analytics that are not used to create an online activity profile.

(B) NONPROFIT REVENUE.—For purposes of subparagraph (A)(i), the term “revenue”, as such term relates to any entity that is not organized to carry on business for its own profit or that of its members, means the gross receipts the entity received, in whatever form from all sources, without subtracting any costs or expenses, and includes contributions, gifts, grants
(except for grants from the Federal Government, dues or other assessments, income from investments, or proceeds from the sale of real or personal property.

(52) State.—The term “State” means each of the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands of the United States, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

(53) Substantial Privacy Harm.—The term “substantial privacy harm” means—

(A) any alleged financial harm of not less than $10,000; or

(B) any alleged physical or mental harm to an individual that involves—

(i) treatment by a licensed, credentialed, or otherwise bona fide health care provider, hospital, community health center, clinic, hospice, or residential or outpatient facility for medical, mental health, or addiction care; or

(ii) physical injury, highly offensive intrusion into the privacy expectations of a reasonable individual under the circumstances, or discrimination on the basis
of race, color, religion, national origin, sex, or disability.

(54) TARGETED ADVERTISING.—The term “targeted advertising”—

(A) means displaying or presenting an online advertisement to an individual or to a device identified by a unique persistent identifier (or to a group of individuals or devices identified by unique persistent identifiers), if the advertisement is selected based, in whole or in part, on known or predicted preferences, or interests associated with the individual or a device identified by a unique persistent identifier;

(B) includes—

(i) an online advertisement for a product or service by a covered high-impact social media company that is not a product or service offered by the covered high-impact social media company; and

(ii) an online advertisement for a product or service based on the previous interaction of an individual or a device identified by a unique persistent identifier with such product or service on a website or online service that does not share com-
mon branding or affiliation with the website or online service displaying or pre-
senting the advertisement; and

(C) excludes contextual advertising and first-party advertising.

(55) **TEEN.**—The term “teen” means an individual over the age of 12 and under the age of 17.

(56) **THIRD PARTY.**—The term “third party”—

(A) means any entity that—

(i) receives covered data from another entity that is not the individual to whom the data pertains; and

(ii) is not a service provider with respect to such data; and

(B) does not include an entity that collects covered data from another entity if the 2 entities are—

(i) related by common ownership or corporate control; or

(ii) nonprofit entities that are part of the same federated nonprofit organization.

(57) **THIRD-PARTY DATA.**—The term “third-party data” means covered data that has been transferred to a third party.
(58) TRANSFER.—The term “transfer” means, with respect to covered data, to disclose, release, share, disseminate, make available, sell, rent, or license the covered data (orally, in writing, electronically, or by any other means) for consideration of any kind or for a commercial purpose.

(59) UNIQUE PERSISTENT IDENTIFIER.—

(A) IN GENERAL.—The term “unique persistent identifier” means a technologically created identifier to the extent that such identifier is reasonably linkable to an individual or a device that identifies or is linked or reasonably linkable to 1 or more individuals, including device identifiers, Internet Protocol addresses, cookies, beacons, pixel tags, mobile ad identifiers or similar technology customer numbers, unique pseudonyms, user aliases, telephone numbers, or other forms of persistent or probabilistic identifiers that are linked or reasonably linkable to 1 or more individuals or devices.

(B) EXCLUSION.—The term “unique persistent identifier” does not include an identifier assigned by a covered entity for the sole purpose of giving effect to the exercise of affirmative express consent by an individual or opt out
by an individual with respect to the collecting, processing, retaining, and transfer of covered data or otherwise limiting the collecting, processing, retaining, or transfer of such covered data.

(60) WIDELY DISTRIBUTED MEDIA.—

(A) IN GENERAL.—The term “widely distributed media” means information that is available to the general public, including information from a telephone book or online directory, a television, internet, or radio program, the news media, or an internet site that is available to the general public on an unrestricted basis.

(B) EXCLUSION.—The term “widely distributed media” does not include an obscene visual depiction (as such term is used in section 1460 of title 18, United States Code).

SEC. 102. DATA MINIMIZATION.

(a) IN GENERAL.—A covered entity may not collect, process, retain, or transfer covered data of an individual or direct a service provider to collect, process, retain, or transfer covered data of an individual beyond what is necessary, proportionate, and limited—

(1) to provide or maintain—
(A) a specific product or service requested by the individual to whom the data pertains, including any associated routine administrative, operational, or account-servicing activity, such as billing, shipping, delivery, storage, or accounting; or

(B) a communication, that is not an advertisement, by the covered entity to the individual reasonably anticipated within the context of the relationship; or

(2) for a purpose expressly permitted under subsection (d).

(b) ADDITIONAL PROTECTIONS FOR SENSITIVE COVERED DATA.—Subject to subsection (a) and unless for a purpose expressly permitted by paragraph (2), (3), (4), (5), (6), (8), (9), (11), (12), or (13) of subsection (d), a covered entity may not transfer sensitive covered data to a third party or direct a service provider to transfer sensitive covered data to a third party without the affirmative express consent of the individual to whom such data pertains.

(c) ADDITIONAL PROTECTIONS FOR BIOMETRIC INFORMATION AND GENETIC INFORMATION.—

(1) COLLECTION.—Subject to subsection (a), a covered entity may not collect biometric information
or genetic information or direct a service provider to
collect biometric information or genetic information
without the affirmative express consent of the indi-

dividual to whom such information pertains.

(2) PROCESSING.—Subject to subsection (a), a
covered entity may not process biometric information
or genetic information or direct a service provider to
process biometric information or genetic information
without the affirmative express consent of the indi-

dividual to whom such information pertains, unless for

a purpose permitted by paragraph (2), (3), or (4) of
subsection (d).

(3) RETENTION.—Subject to subsection (a), a
covered entity may not retain biometric information
or direct a service provider to retain biometric infor-

mation beyond the point at which the purpose for

which an individual provided affirmative express

consent under paragraph (1) has been satisfied or

beyond the date that is 3 years after the date of the
last interaction of the individual with the covered en-

tity or service provider, whichever occurs first, un-

less for a purpose permitted under paragraph (2),

(3), or (4) of subsection (d).

(4) TRANSFER.—
(A) AFFIRMATIVE EXPRESS CONSENT REQUIRED.—Subject to subsection (a), a covered entity may not transfer biometric information or genetic information to a third party or direct a service provider to transfer biometric information or genetic information to a third party without the affirmative express consent of the individual to whom such information pertains, unless for a purpose permitted by paragraph (2), (3), or (4) of subsection (d).

(B) NO TRANSFER FOR PAYMENT OR OTHER VALUABLE CONSIDERATION.—A covered entity may not transfer biometric information or genetic information to a third party, or direct a service provider to transfer biometric information or genetic information to a third party for payment or other valuable consideration (regardless of the purpose of the transfer, including a purpose described in subparagraph (A)).

(d) PERMITTED PURPOSES.—Subject to the requirements in subsections (b) and (c), a covered entity may collect, process, retain, or transfer or direct a service provider to collect, process, retain, or transfer covered data for the following purposes, if the covered entity or service
provider can demonstrate that the collection, processing, retention, or transfer is necessary, proportionate, and limited to such purpose:

(1) To protect data security as described in section 109, protect against spam, or protect and maintain networks and systems, including through diagnostics, debugging, and repairs.

(2) To comply with a legal obligation imposed by a Federal, State, Tribal, or local law that is not preempted by this title.

(3) To investigate, establish, prepare for, exercise, or defend cognizable legal claims of the covered entity or service provider.

(4) To transfer covered data to a Federal, State, Tribal, or local law enforcement agency pursuant to a lawful warrant, administrative subpoena, or other form of lawful process.

(5) To effectuate a product recall pursuant to Federal or State law, or to fulfill a warranty.

(6) To conduct market research.

(7) With respect to covered data previously collected in accordance with this title, to process the covered data such that the covered data becomes de-identified data, including in order to—
(A) develop or enhance a product or service of the covered entity or service provider;
(B) conduct research or analytics to improve a product or service of the covered entity or service provider;
(C) conduct research to improve the effectiveness and safety of health care products and treatments and medical devices;
(D) enable the effective delivery and administration of healthcare products and treatments to patients, in compliance with Federal Regulations; or
(E) to monitor the safety and efficacy of products and services administered to patients, in compliance with Federal Regulations.

(8) To transfer assets to a third party in the context of a merger, acquisition, bankruptcy, or similar transaction, with respect to which the third party assumes control, in whole or in part, of the assets of the covered entity, but only if the covered entity, in a reasonable time prior to such transfer, provides each affected individual with—
(A) a notice describing such transfer, including the name of the entity or entities receiving the covered data of the individual and the
privacy policies of such entity or entities as described in section 104; and

(B) a reasonable opportunity to—

(i) withdraw any previously provided consent in accordance with the requirements of affirmative express consent under this title related to the covered data of the individual; and

(ii) request the deletion of the covered data of the individual, as described in section 105.

(9) With respect to a covered entity or service provider that is a telecommunications carrier or a provider of a mobile service, interconnected VoIP service, or non-interconnected VoIP service (as such terms are defined in section 3 of the Communications Act of 1934 (47 U.S.C. 153)), to provide call location information in a manner described in subparagraph (A) or (C) of section 222(d)(4) of such Act (47 U.S.C. 222(d)(4)).

(10) To prevent, detect, protect against, investigate, or respond to fraud, excluding the transfer of covered data for payment or other valuable consideration to a government entity.
(11) To prevent, detect, protect against, investigate, or respond to an ongoing or imminent security incident relating to network security or physical security, including an intrusion or trespass, medical alert or request for a medical response, fire alarm or request for a fire response, or access control.

(12) To prevent, detect, protect against, or respond to an imminent or ongoing public safety incident (such as a mass casualty event, natural disaster, or national security incident), excluding the transfer of covered data for payment or other valuable consideration to a government entity.

(13) Except with respect to health information, to prevent, detect, protect against, investigate, or respond to criminal activity or harassment, excluding the transfer of covered data for payment or other valuable consideration to a government entity.

(14) Except with respect to sensitive covered data, and only with respect to covered data previously collected in accordance with this title, to process or transfer such data to provide first-party advertising or contextual advertising, or to measure and report on marketing performance or media performance by the covered entity, including processing or transferring covered data for measurement and...
reporting of frequency, attribution, and performance, including by independent entities, except that this paragraph does not permit the processing or transfer of covered data for first-party advertising to a covered minor, as prohibited pursuant to section 120.

(15) Except with respect to sensitive covered data, and only with respect to covered data previously collected in accordance with this title, to process or to transfer such data to provide targeted advertising, direct mail targeted advertising, or email targeted advertising (subject to 15 U.S.C. 103 and all regulations promulgated thereunder), or to measure and report on marketing performance or media performance, including processing or transferring covered data for measurement and reporting of frequency, attribution, and performance, including by independent entities, except that this paragraph does not permit the processing or transfer of covered data for targeted advertising to an individual who has opted out of targeted advertising pursuant to section 106, or to a covered minor as prohibited pursuant to section 120.
(16) To conduct a public or peer-reviewed scientific, historical, or statistical research project that—

(A) is in the public interest;

(B) adheres to all relevant laws and regulations governing such research, including regulations for the protection of human subjects, if applicable;

(C) limits transfers to third parties of sensitive covered data to only those transfers necessary, proportionate, and limited to carry out the research; and

(D) prohibits the transfer of covered data to a data broker.

(17) Conduct medical research in compliance with 45 CFR part 46 or 21 CFR parts 6, 50 and 56.

(e) GUIDANCE.—The Commission shall issue guidance regarding what is necessary, proportionate, and limited to comply with this section.

(f) JOURNALISM.—Nothing in this title may be construed to limit or diminish journalism, including the gathering, preparing, collecting, photographing, recording, writing, editing, reporting, or investigating news or information that concerns local, national, or international
events or other matters of public interest for dissemination to the public.

SEC. 103. PRIVACY BY DESIGN.

(a) IN GENERAL.—Each covered entity and service provider, shall establish, implement, and maintain reasonable policies, practices, and procedures that reflect the role of the covered entity or service provider, in the collection, processing, retention, and transferring of covered data.

(b) REQUIREMENTS.—The policies, practices, and procedures required by subsection (a) shall—

(1) identify, assess, and mitigate privacy risks related to covered minors (including, if applicable, in a manner that considers the developmental needs of different age ranges of covered minors), people living with disabilities, and individuals over the age of 65;

(2) mitigate privacy risks related to the products and services of the covered entity or service provider, including in the design, development, and implementation of such products and services, taking into account the role of the covered entity or service provider and the information available to the covered entity or service provider; and

(3) implement reasonable internal training and safeguards to promote compliance with this title and to mitigate privacy risks taking into account the role
of the covered entity or service provider and the in-
formation available to the covered entity or service
provider.

(c) FACTORS TO CONSIDER.—The policies, practices,
and procedures established by a covered entity or service
provider under subsection (a) shall align with, as applica-
ble—

(1) the nature, scope, and complexity of the ac-
tivities engaged in by the covered entity or service
provider, including whether the covered entity or
service provider, is a large data holder, nonprofit or-
ganization, or data broker, taking into account the
role of the covered entity or service provider and the
information available to the covered entity or service
provider;

(2) the sensitivity of the covered data collected,
processed, retained, or transferred by the covered
entity or service provider;

(3) the volume of covered data collected, proc-
essed, retained, or transferred by the covered entity
or service provider;

(4) the number of individuals and devices to
which the covered data collected, processed, retained,
or transferred by the covered entity or service pro-
vider;
state-of-the-art administrative, technological, and organizational measures that, by default, serve the purpose of protecting the privacy and security of covered data as required by this title; and

(6) the cost of implementing such policies, practices, and procedures in relation to the risks and nature of the covered data involved.

(d) COMMISSION GUIDANCE.—Not later than 1 year after the date of the enactment of this Act, the Commission shall issue guidance with respect to what constitutes reasonable policies, practices, and procedures as required by subsection (a). In issuing such guidance, the Commission shall consider unique circumstances applicable to non-profit organizations, service providers, and data brokers.

SEC. 104. TRANSPARENCY.

(a) IN GENERAL.—Each covered entity and service provider shall make publicly available, in a clear and conspicuous, not misleading, and easy-to-read a privacy policy that provides a detailed and accurate representation of the data collection, processing, retention, and transfer activities of the covered entity or service provider.

(b) CONTENT OF PRIVACY POLICY.—The privacy policy required under subsection (a) shall include, at a minimum, the following:
(1) The identity and the contact information of—

(A) the covered entity or service provider to which the privacy policy applies, including a point of contact and a monitored email address or other monitored online contact mechanism, as applicable, specific to data privacy and data security inquiries; and

(B) any affiliate within the same corporate structure as the covered entity or service provider, to which the covered entity or service provider may transfer data, that—

(i) is not under common branding with the covered entity or service provider; or

(ii) has different contact information than the covered entity or service provider.

(2) With respect to the collection, processing, and retention of covered data—

(A) the categories of covered data the covered entity or service provider collects, processes, or retains; and

(B) the processing purposes for each such category of covered data.
(3) Whether the covered entity or service provider transfers covered data and, if so—
   (A) each category of service provider or third party to which the covered entity or service provider transfers covered data;
   (B) the name of each data broker to which the covered entity or service provider transfers covered data; and
   (C) the purposes for which such data is transferred.

(4) The length of time the covered entity or service provider intends to retain each category of covered data or, if it is not possible to identify the length of time, the criteria used to determine the length of time the covered entity or service provider intends to retain each category of covered data.

(5) A prominent description of how an individual may exercise the rights, as applicable, of the individual under this title.

(6) A description of how a covered entity treats data collected from covered minors differently than it treats data collected from other individuals, when the covered entity has knowledge that it has collected data from covered minors.
(7) A general description of the data security practices of the covered entity or service provider.

(8) The effective date of the privacy policy.

(9) Whether any covered data collected by the covered entity or service provider is transferred to, processed in, retained in, or otherwise accessible to a foreign adversary (as determined by the Secretary of Commerce and specified in section 7.4 of title 15, Code of Federal Regulations, or any successor regulation).

(c) LANGUAGES.—A privacy policy required under subsection (a) shall be made available to the public in the ten most used languages in which a covered entity provides products or services, or carries out activities related to such product or service, or if the entity provides products or services in less than 10 languages, is provided in the number of languages in which the covered entity provides a product or service, or carries out activities related to such product or service.

(d) ACCESSIBILITY.—A covered entity or service provider shall provide the disclosures required under this section in a manner that is reasonably accessible to and usable by individuals living with disabilities.

(e) MATERIAL CHANGES.—
(1) **NOTICE AND OPT OUT.**—A covered entity that makes a material change to the privacy policy or practices of the covered entity shall—

(A) provide to each affected individual, in a clear and conspicuous manner—

(i) advance notice of such material change; and

(ii) a means to opt out of the collection, retention processing or transfer of any covered data of such individual pursuant to such material change; and

(B) with respect to the covered data of any individual who opts out using the means described in subparagraph (A)(ii), discontinue the collection, processing, retention, or transfer of such covered data, unless such, processing, or transfer is necessary, proportionate, and limited to provide or maintain a product or service specifically requested by the individual.

(2) **DIRECT NOTIFICATION.**—A covered entity shall take all reasonable electronic measures to provide direct notification, if possible, to each affected individual regarding material changes to the privacy policy of the entity, and such notification shall be provided in each language in which the privacy pol-
icy is made available, taking into account available
technology and the nature of the relationship be-
tween the entity and the individual.

(3) Clarification.—Except as provided in
paragraph (1)(B), nothing in this subsection may be
construed to affect the requirements for covered en-
tities under sections 102, 105, and 106.

(f) Transparency Requirements for Large
Data Holders.—

(1) Retention of Privacy Policies; Log of
Material Changes.—

(A) In General.—Beginning not later
than 90 days after the date of the enactment of
this Act, each large data holder shall—

(i) retain and publish on the website
of the large data holder a copy of each
version of the privacy policy of the large
data holder required under subsection (a)
for not less than 10 years; and

(ii) make publicly available on the
website of the large data holder, in a clear
and conspicuous manner, a log that de-
scribes the date and nature of each mate-
rial change to the privacy policy of the
large data holder during the preceding 10-
year period in a manner that is sufficient for a reasonable individual to understand the effect of each material change.

(B) EXCLUSION.—This paragraph does not apply to material changes to previous versions of the privacy policy of a large data holder that precede the date of the enactment of this Act.

(2) SHORT FORM NOTICE TO CONSUMERS.—

(A) IN GENERAL.—In addition to the privacy policy required under subsection (a), a large data holder shall provide a short-form notice of the covered data practices of the large data holder in a manner that—

(i) is concise;

(ii) is clear and conspicuous;

(iii) is readily accessible to an individual, based on the manner in which the individual interacts with the large data holder and the products or services of the large data holder and what is reasonably anticipated within the context of the relationship between the individual and the large data holder;

(iv) includes an overview of individual rights and disclosures to reasonably draw
attention to data practices that may be un-
expected or that involve sensitive covered
data; and

(v) is not more than 500 words in
length in the English language or not more
than 550 words in length if in a language
other than English.

(B) GUIDANCE.—Not later than 180 days
after the date of the enactment of this Act, the
Commission shall issue guidance establishing
the minimum data disclosures necessary for the
short-form notice described in this paragraph
and shall include templates or models for such
notice.

SEC. 105. INDIVIDUAL CONTROL OVER COVERED DATA.

(a) Access to, and Correction, Deletion, and
Portability of, Covered Data.—After receiving a
verified request from an individual, including from a par-
ent acting on behalf of a child, a covered entity shall pro-
vide the individual with the right to—

(1) access—

(A) in a format that can be naturally read
by a human, the covered data of the individual
(or an accurate representation of the covered
data of the individual or of the child, in the
case of parental access, if the covered data is no
longer in the possession of the covered entity or
a service provider acting on behalf of the cov-
ered entity) that is collected, processed, or re-
tained by the covered entity or any service pro-
vider of the covered entity;

(B) the name of any third party or service
provider to whom the covered entity has trans-
ferred the covered data, as well as the cat-
egories of sources from which the covered data
was collected; and

(C) a description of the purpose for which
the covered entity transferred any covered data
of the individual or of the child, in the case of
parental access, to a third party or service pro-
vider;

(2) correct any inaccuracy or incomplete infor-
mation with respect to the covered data of the indi-
vidual or of the child, in the case of parental re-
quest, that is collected, processed, or retained by the
covered entity and, for covered data that has been
transferred, request the covered entity to notify any
third party or service provider to which the covered
data was transferred such covered data of the corrected
information so that service providers may provide
the assistance required by section 111(a)(1)(C);

(3) delete covered data of the individual or of
the child, in the case of parental request, that is re-
tained by the covered entity and, for covered data
that has been transferred, request that the covered
entity notify any third party or service provider to
which the covered entity transferred such covered
data of the deletion request of the individual or of
the child, so that service providers may provide the
assistance required by section 111(a)(1)(C);

(4) to the extent technically feasible, export cov-
ered data of the individual or of the child, in the
case of parental request, that is collected, processed,
or retained by the covered entity, without licensing
restrictions that unreasonably limit such transfers,
in—

(A) a format that can be naturally read by
a human; and

(B) a format that is portable, structured,
interoperable, and machine-readable; and

(5) if the individual is a covered minor, delete
covered data collected from the covered minor or
content or information submitted by the covered
minor to a covered entity.
(b) **FREQUENCY AND COST.**—A covered entity—

(1) shall provide an individual with the opportunity to exercise each of the rights described in subsection (a); and

(2) with respect to—

(A) the first 3 instances that an individual exercises any right described in subsection (a) during any 12-month period, shall allow the individual to exercise such right free of charge; and

(B) any instance beyond the first 3 instances described in subparagraph (A), may charge a reasonable fee for each additional request to exercise any such right during such 12-month period.

(c) **TIMING.**—

(1) **IN GENERAL.**—Subject to subsections (b), (d), and (e), each request under subsection (a) shall be completed—

(A) by any covered entity that is a large data holder or data broker, not later than 30 calendar days of such request of an individual, unless it is impossible or demonstrably impracticable to verify the individual; or
(B) by a covered entity that is not a large
data holder or data broker, not later than 45
calendar days of such request from an indi-
vidual, unless it is impossible or demonstrably
impracticable to verify the individual.

(2) EXTENSION.—The response period required
under paragraph (1) may be extended once, by not
more than the applicable time period described in
such paragraph, when reasonably necessary, consid-
ering the complexity and number of requests from
the individual, if the covered entity informs the indi-
vidual of any such extension within the initial re-
response period and the reason for the extension.

(d) VERIFICATION.—

(1) IN GENERAL.—A covered entity shall rea-
sonably verify that an individual making a request
to exercise a right described in subsection (a) is—

(A) the individual whose covered data is
the subject of the request;

(B) the parent of a child whose covered
data, or with respect to paragraph (5) content
or other information, is the subject of the re-
quest; or

(C) another individual, that is not an enti-
ty, on behalf of an individual, authorized to
make such a request on behalf of the individual
whose covered data is the subject of the re-
quest.

(2) ADDITIONAL INFORMATION.—If a covered
entity cannot make the verification described in
paragraph (1), the covered entity—

(A) may request that the individual mak-
ing the request provide any additional informa-
tion necessary for the sole purpose of verifying
the identity of the individual, and in the case of
a parent, that the person making the request is
the parent of the child whose information is at
issue, except that the request of the covered en-
tity may not be burdensome on the individual;
and

(B) may not process, retain, or transfer
such additional information for any other pur-
pose.

(c) EXCEPTIONS.—

(1) REQUIRED EXCEPTIONS.—A covered entity
may not permit an individual to exercise a right de-
scribed in subsection (a) in whole or in part, if the
covered entity—

(A) cannot reasonably verify that the indi-
vidual making such request is the individual
whose covered data is the subject of the request, or the parent of a child whose covered data is the subject of the request, or another person authorized to make such a request on behalf of the individual whose covered data, or with respect to paragraph (5) content or other information, is the subject of the request;

(B) determines that exercise of the right would require access to, or the correction or deletion of, the sensitive covered data of an individual other than the individual whose covered data is the subject of the request;

(C) determines that exercise of the right would require correction or deletion of covered data subject to a warrant, lawfully executed subpoena, or litigation or equivalent preservation notice, or hold notice in connection with such warrant or subpoena or issued in a matter in which the covered entity is a named party;

(D) determines that exercise of the right would violate a Federal, State, Tribal, or local law that is not preempted by this title;

(E) determines that exercise of the right would violate the professional ethical obligations of the covered entity;
(F) reasonably believes that the request is made to further fraud;

(G) except with respect to health information, reasonably believes that the request is made in furtherance of criminal activity; or

(H) reasonably believes that complying with the request would threaten data security or network security.

(2) PERMISSIVE EXCEPTIONS.—A covered entity may decline, with adequate explanation to the individual making the request, to comply with a request to exercise a right described in subsection (a), in whole or in part, that would—

(A) be demonstrably impracticable due to technological limitations or prohibitive cost, and if the covered entity provides a detailed description to the individual regarding the inability to comply with the request due to technological limitations or prohibitive cost;

(B) delete covered data necessary to perform a contract between the covered entity and the individual;

(C) with respect to a right described in paragraph (1) or (4) of subsection (a), require the covered entity to release trade secrets or
other privileged, proprietary, or confidential business information;

(D) prevent a covered entity from being able to maintain a confidential record of opt-out requests pursuant to this title that is maintained solely for the purpose of preventing covered data of an individual from being collected, processed, retained, or transferred after the individual submits an opt-out request;

(E) with respect to a deletion request, require a private elementary or secondary school (as defined by State law) or a private institution of higher education (as defined in title I of the Higher Education Act of 1965 (20 U.S.C. 1001 et seq.)) to delete covered data, if the deletion would unreasonably interfere with the provision of education services by, or the ordinary operation of, the school or institution;

(F) delete covered data that relates to a public figure regarding a matter of legitimate public interest and for which the requesting individual has no reasonable expectation of privacy; or

(G) delete covered data that the covered entity reasonably believes may be evidence of an
abuse of the covered entity’s products or services, including violations of terms of service.

(3) Rule of Construction.—This section may not be construed to require a covered entity or service provider acting on behalf of a covered entity to—

(A) retain covered data collected for a single, 1-time transaction, if such covered data is not processed or transferred by the covered entity for any purpose other than completing such transaction;

(B) re-identify or attempt to re-identify de-identified data; or

(C) collect or retain any data in order to be capable of associating a request with the covered data that is the subject of the request.

(4) Partial Compliance.—In the event a covered entity declines a request under paragraph (2), the covered entity shall comply with the remainder of the request if partial compliance is possible and not unduly burdensome.

(5) Number of Requests.—For purposes of paragraph (2)(A), the receipt of a large number of verified requests, on its own, may not be considered
to render compliance with a request demonstrably impracticable.

(6) ADDITIONAL EXCEPTIONS.—

(A) IN GENERAL.—The Commission may promulgate regulations, in accordance with section 553 of title 5, United States Code, to establish additional permissive exceptions to subsection (a) necessary to protect the rights of individuals, to alleviate undue burdens on covered entities, to prevent unjust or unreasonable outcomes from the exercise of access, correction, deletion, or portability rights, or as otherwise necessary to fulfill the purposes of this section.

(B) CONSIDERATIONS.—In establishing any exceptions under subparagraph (A), the Commission shall consider any relevant changes in technology, means for protecting privacy and other rights, and beneficial uses of covered data by covered entities.

(C) CLARIFICATION.—A covered entity may decline to comply with a request of an individual to exercise a right under this section pursuant to an exception the Commission establishes under this paragraph.
(f) LARGE DATA HOLDER METRICS REPORTING.—

With respect to each calendar year for which an entity is a large data holder, such entity shall comply with the following requirements:

(1) REQUIRED METRICS.—Compile the following information for such calendar year:

(A) The number of verified access requests under subsection (a)(1).

(B) The number of verified deletion requests under subsection (a)(3).

(C) The number of verified deletion requests under subsection (a)(5).

(D) The number of verified requests to opt out of covered data transfers under section 106(a)(1).

(E) The number of verified requests to opt out of targeted advertising under section 106(a)(2).

(F) For each category of request described in subparagraphs (A) through (E), the number of such requests that the large data holder complied with in whole or in part.

(G) For each category of request described in subparagraphs (A) through (E), the average
number of days within which the large data
holder substantively responded to the requests.

(2) **PUBLIC DISCLOSURE.**—Disclose, not later
than July 1 of each calendar year, the information
compiled under paragraph (1) for the previous cal-
endar year—

(A) in the privacy policy of the large data
holder; or

(B) on a publicly available website of the
large data holder that is accessible from a
hyperlink included in the privacy policy.

(g) **GUIDANCE.**—Not later than 1 year after the date
of the enactment of this Act, the Commission shall issue
guidance to clarify or explain the provisions of this section
and establish practices by which a covered entity may
verify a request to exercise a right described in subsection
(a).

(h) **ACCESSIBILITY.**—

(1) **LANGUAGE.**—A covered entity shall facili-
tate the ability of individuals to make requests to ex-
ercise rights described in subsection (a) in any lan-
guage in which the covered entity provides a product
or service.

(2) **INDIVIDUALS LIVING WITH DISABILITIES.**—
The mechanisms by which a covered entity enables
individuals to make a request to exercise a right described in subsection (a) shall be readily accessible and usable by individuals living with disabilities.

SEC. 106. OPT-OUT RIGHTS AND UNIVERSAL MECHANISM.

(a) IN GENERAL.—A covered entity shall provide to an individual the following opt-out rights with respect to the covered data of the individual:

(1) RIGHT TO OPT OUT OF COVERED DATA TRANSFERS TO THIRD PARTIES.—A covered entity—

(A) shall provide an individual with a clear and conspicuous means to opt out of the transfer of the covered data of the individual to a third party;

(B) upon establishment of an opt out mechanism that meets the requirements and technical specifications promulgated under subsection (b), shall allow an individual to make an opt-out designation pursuant to subparagraph (A) through the opt out mechanism;

(C) shall abide by an opt-out designation made pursuant to subparagraph (A) and communicate such designation to all relevant service providers and third parties; and

(D) except as provided in section 112(c)(3), need not allow an individual to opt
out of a transfer of covered data made pursuant
to a permissible purpose described in paragraph
(1), (2), (3), (4), (5), (6), (7), (8), (9), (10),
(11), (12), (13), or (14) of section 102(d).

(2) Right to opt out of targeted advertising.—A covered entity that engages in targeted
advertising shall—

(A) provide an individual with a clear and
conspicuous means to opt out of the processing
and transfer of covered data of the individual in
furtherance of targeted advertising;

(B) upon establishment of an opt out
mechanism that meets the requirements and
technical specifications promulgated under sub-
section (b), allow an individual to make an opt-
out designation with respect to targeted adver-
tising through the opt-out mechanism; and

(C) abide by any such opt-out designation
made by an individual and communicate such
designation to all relevant service providers and
third parties.

(b) Universal Opt-out Mechanisms.—
(1) In general.—Not later than 2 years after
the date of the enactment of this Act, the Commis-
sion shall, in consultation with the Secretary of
 Commerce, promulgate regulations, in accordance with section 553 of title 5, United States Code, to establish requirements and technical specifications for one or more opt out mechanisms (including global privacy signals, such as browser or device privacy settings) for individuals to exercise the opt-out rights established under this title through a single interface that—

(A) ensures that the opt-out preference signal—

(i) is user-friendly, clearly described, and easy-to-use by a reasonable individual;

(ii) does not require that an individual provide additional information beyond what is necessary to indicate such preference;

(iii) clearly represents the preference of an individual;

(iv) is provided in the ten most used languages in which a covered entity provides products or services subject to the opt out, or if the entity provides products or services in less than 10 languages, is provided in the number of languages in which the covered entity provides a product or service; and
(v) is provided in a manner that is reasonably accessible to and usable by individuals living with disabilities;

(B) provides a mechanism for an individual to selectively opt out of the collection, processing, retention, or transfer of covered data by a covered entity, without affecting the preferences of the individual with respect to other entities or disabling the opt-out preference signal globally;

(C) states that, in the case of a page or setting view that the individual accesses to set the opt-out preference signal, the individual should see up to 2 choices, corresponding to the rights established under subsection (a); and

(D) ensures that the opt-out preference signal will be registered and set only by the individual or another individual, that is not an entity, on behalf of an individual.

(2) EFFECT OF DESIGNATIONS.—A covered entity shall abide by any designation made by an individual through any mechanism that meets the requirements and technical specifications promulgated under paragraph (1).
SEC. 107. INTERFERENCE WITH CONSUMER RIGHTS.

(a) Dark Patterns Prohibited.—

(1) In General.—A covered entity may not use dark patterns to—

(A) divert the attention of an individual from any notice required under this title;

(B) impair the ability of an individual to exercise any right under this title; or

(C) obtain, infer, or facilitate the consent of an individual for any action that requires the consent of an individual under this title.

(2) Clarification.—Any agreement by an individual that is obtained, inferred, or facilitated through dark patterns does not constitute consent for any purpose under this title.

(b) Individual Autonomy.—A covered entity may not condition, effectively condition, attempt to condition, or attempt to effectively condition the exercise of a right described in this title through the use of any false, fictitious, fraudulent, or materially misleading statement or representation.

SEC. 108. PROHIBITION ON DENIAL OF SERVICE AND WAIVER OF RIGHTS.

(a) Retaliation Through Service or Pricing Prohibited.—A covered entity may not retaliate against an individual for exercising any of the rights guaranteed
by this title, or any regulations promulgated under this title, including by denying goods or services, charging different prices or rates for goods or services, or providing a different level of quality of goods or services.

(b) Rules of Construction.—

(1) Bona Fide Loyalty Programs.—

(A) In General.—Nothing in subsection (a) may be construed to prohibit a covered entity from offering—

(i) a different price, rate, level, quality, or selection of goods or services, or functionalities, to an individual, including offering goods or services for no fee, if the offering is in connection with the voluntary participation of the individual in a bona fide loyalty program, and if—

(I) the individual provided affirmative express consent to participate in such bona fide loyalty program;

(II) the covered entity abides by the exercise by the individual of any right provided by subsection (b) or (c) of section 102, section 105, or section 106; and
(III) the sale of covered data is not a condition of participation in the bona fide loyalty program; or

(ii) different prices, rates, levels, qualities, or selection of goods or services, or functionalities with respect to a product or service based on the decision of an individual to terminate membership in a bona fide loyalty program or to exercise a right under section 105(a)(3) to delete covered data that is necessary for participation in the bona fide loyalty program.

(B) BONA FIDE LOYALTY PROGRAM DEFINED.—For purposes of this section, the term “bona fide loyalty program” includes rewards, premium features, discounts, and club card programs offered by a covered entity that is not a covered high-impact social media company or data broker.

(2) MARKET RESEARCH.—Nothing in subsection (a) may be construed to prohibit a covered entity from offering a financial incentive or other consideration to an individual for participation in market research.
(3) Declining a Product or Service.—

Nothing in subsection (a) may be construed to prohibit a covered entity from declining to provide a product or service or a bona fide loyalty program, if the collection, processing, retention, or transfer affected by the relevant individual exercising a right guaranteed by this title is necessary, proportionate, and limited to providing such product or service.

SEC. 109. DATA SECURITY AND PROTECTION OF COVERED DATA.

(a) Establishment of Data Security Practices.—

(1) In General.—Each covered entity or service provider shall establish, implement, and maintain reasonable data security practices to protect—

(A) the confidentiality, integrity, and availability of covered data; and

(B) covered data against unauthorized access.

(2) Considerations.—The data security practices required under paragraph (1) shall be appropriate to—

(A) the size and complexity of the covered entity or service provider;
(B) the nature and scope of the relevant collecting, processing, retaining, or transferring of covered data, taking into account changing business operations with respect to covered data;

(C) the volume, nature, and sensitivity of the covered data; and

(D) the state-of-the-art (and limitations thereof) in administrative, technical, and physical safeguards for protecting covered data.

(b) SPECIFIC REQUIREMENTS.—The data security practices required under subsection (a) shall include, at a minimum, the following:

(1) ASSESS VULNERABILITIES.—Routinely identifying and assessing any reasonably foreseeable internal or external risk to, or vulnerability in, each system maintained by the covered entity or service provider that collects, processes, retains, or transfers covered data, including unauthorized access to or corruption of such covered data, human vulnerabilities, access rights, and the use of service providers. Such activities shall include developing and implementing a plan for receiving and considering unsolicited reports of vulnerability by any entity or individual and, if such a report is reasonably
credible, performing a reasonable and timely investigation of such report and taking appropriate action to protect covered data against the vulnerability.

(2) PREVENTIVE AND CORRECTIVE ACTION.—

(A) IN GENERAL.—Taking preventive and corrective action to mitigate any reasonably foreseeable internal or external risk to, or vulnerability of, covered data identified by the covered entity or service provider, consistent with the nature of such risk or vulnerability and the role of the covered entity or service provider in collecting, processing, retaining, or transferring the data, which may include implementing administrative, technical, or physical safeguards or changes to data security practices or the architecture, installation, or implementation of network or operating software.

(B) EVALUATION OF PREVENTATIVE AND CORRECTIVE ACTION.—Evaluating and making reasonable adjustments to the action described in subparagraph (A) in light of any material changes in state-of-the-art technology, internal or external threats to covered data, and changing business operations with respect to covered data.
(3) INFORMATION RETENTION AND DISPOSAL.—Disposing of covered data (either by or at the direction of the covered entity) that is required to be deleted by law or is no longer necessary for the purpose for which the data was collected, processed, retained, or transferred, unless a permitted purpose under section 102 applies, except that retention and disposal of biometric information shall be governed by section 102(c)(3). Such disposal shall include destroying, permanently erasing, or otherwise modifying the covered data to make such data permanently unreadable or indecipherable and unrecoverable to ensure ongoing compliance with this section.

(4) RETENTION SCHEDULE.—Developing, maintaining, and adhering to a retention schedule for covered data consistent with paragraph (3).

(5) TRAINING.—Training each employee with access to covered data on how to safeguard covered data, and updating such training as necessary.

(6) INCIDENT RESPONSE.—Implementing procedures to detect, respond to, and recover from data security incidents, including breaches.

(e) REGULATIONS.—The Commission may, in consultation with the Secretary of Commerce, promulgate, in accordance with section 553 of title 5, United States Code,
technology-neutral, process-based regulations to carry out this section.

SEC. 110. EXECUTIVE RESPONSIBILITY.

(a) Designation of Privacy and Data Security Officers.—

(1) In general.—A covered entity or service provider (except for a large data holder) shall designate 1 or more qualified employees to serve as privacy and data security officers.

(2) Requirements for Officers.—An employee who is designated by a covered entity or service provider as a privacy and data security officer shall, at a minimum—

(A) implement a data privacy program and a data security program to safeguard the privacy and security of covered data in compliance with the requirements of this title; and

(B) facilitate the ongoing compliance of the covered entity or service provider with this title.

(b) Requirements for Large Data Holders.—

(1) Designation.—A covered entity or service provider that is a large data holder shall designate 1 qualified employee to serve as a privacy officer and
1 qualified employee to serve as a data security officer.

(2) **ANNUAL CERTIFICATION.**

   (A) In general.—Beginning on the date that is 1 year after the date of the enactment of this Act, the chief executive officer of a large data holder (or, if the large data holder does not have a chief executive officer, the highest ranking officer of the large data holder) and each privacy officer and data security officer of such large data holder designated under paragraph (1), shall annually certify to the Commission, in a manner specified by the Commission, that the large data holder implements and maintains—

   (i) internal controls reasonably designed, implemented, maintained, and monitored to comply with this title; and

   (ii) internal reporting structures (as described in paragraph (3)) to ensure that such certifying officers are involved in, and responsible for, decisions that impact compliance by the large data holder with this title.
(B) REQUIREMENTS.—A certification submitted under subparagraph (A) shall be based on a review of the effectiveness of the internal controls and reporting structures of the large data holder that is conducted by the certifying officers not more than 90 days before the submission of the certification.

(3) INTERNAL REPORTING STRUCTURE REQUIREMENTS.—At least 1 of the officers designated under paragraph (1) shall, either directly or through a supervised designee—

(A) establish practices to periodically review and update, as necessary, the privacy and security policies, practices, and procedures of the large data holder;

(B) conduct biennial and comprehensive audits to ensure the policies, practices, and procedures of the large data holder comply with this title and, upon request, make such audits available to the Commission;

(C) develop a program to educate and train employees about the requirements of this title;

(D) maintain updated, accurate, clear, and understandable records of all significant privacy
and data security practices of the large data
holder; and

(E) serve as the point of contact between
the large data holder and enforcement authori-
ties.

(4) PRIVACY IMPACT ASSESSMENTS.—

(A) IN GENERAL.—Not later than 1 year
after the date of the enactment of this Act or
1 year after the date on which an entity first
meets the definition of the term “large data
holder”, whichever is earlier, and biennially
thereafter, each large data holder shall conduct
a privacy impact assessment that weighs the
benefits of the covered data collection, proc-
essing, retention, and transfer practices of the
entity against the potential adverse con-
sequences of such practices to individual pri-

cacy.

(B) ASSESSMENT REQUIREMENTS.—A pri-

vacy impact assessment required under sub-
paragraph (A) shall be—

(i) reasonable and appropriate in
scope given—

(I) the nature and volume of the
covered data collected, processed, re-
tained, or transferred by the large
data holder; and

(II) the potential risks posed to
the privacy of individuals by the col-
lection, processing, retention, and
transfer of covered data by the large
data holder;

(ii) documented in written form and
maintained by the large data holder for as
long as the relevant privacy policy is re-
quired to be retained under section
104(f)(1); and

(iii) approved by the privacy officer of
the large data holder.

(C) ADDITIONAL FACTORS TO INCLUDE IN
ASSESSMENT.—In assessing privacy risks for
purposes of an assessment conducted under
subparagraph (A), including significant risks of
harm to the privacy of an individual or the se-
curity of covered data, the large data holder
shall include reviews of the means by which
technologies, including blockchain and distrib-
uted ledger technologies and other emerging
technologies, including privacy enhancing tech-
nologies, are used to secure covered data.
SEC. 111. SERVICE PROVIDERS AND THIRD PARTIES.

(a) **Service Providers.**—

(1) **In General.**—A service provider that collects, processes, retains, or transfers covered data on behalf of or at the direction of a covered entity or another service provider—

(A) shall adhere to the instructions of the covered entity and collect, process, retain, or transfer covered data only to the extent necessary, proportionate, and limited to provide a service requested by the covered entity, as set out in the contract described in paragraph (2);

(B) may not collect, process, retain, or transfer covered data if the service provider has actual knowledge that the covered entity violated this title with respect to such data;

(C) shall assist the covered entity in fulfilling the obligations of the covered entity to respond to consumer rights requests pursuant to this title by—

(i) providing appropriate technical and organizational support, taking into account the nature of the processing and the information reasonably available to the service provider, for the covered entity to comply with such request for covered data; or
(ii) fulfilling a request by a covered
entity to execute a consumer rights request
that the covered entity has determined
should be compiled with, by either—

(I) complying with the request
pursuant to the covered entity’s in-
structions; or

(II) providing written verification
to the covered entity that it does not
hold data related to the request, that
complying with the request would be
inconsistent with its legal obligations,
or that the request falls within an ex-
ception pursuant to this title;

(D) shall, upon the reasonable request of
the covered entity, make available to the cov-
ered entity all information necessary to dem-
onstrate the compliance of the service provider
with the requirements of this title;

(E) shall delete or return, as directed by
the covered entity, all covered data as soon as
practicable after the contractually agreed upon
end of the provision of services, unless the re-
tention by the service provider of covered data
is required by law;
(F) may engage another service provider for purposes of processing or retaining covered data on behalf of the covered entity only after exercising reasonable care in selecting such other service provider as required by subsection (d), providing the covered entity with written notice of the engagement, and pursuant to a written contract that requires such other service provider to satisfy the requirements of this title with respect to covered data; and

(G) shall—

(i) allow and cooperate with reasonable assessments by the covered entity at least once annually; or

(ii) arrange for a qualified and independent assessor to conduct an assessment of the policies and technical and organizational measures of the service provider in support of the obligations of the service provider under this title at least once annually, using an appropriate and accepted control standard or framework and assessment procedure for such assessments, and report the results of such assessment to the covered entity.
(2) Contract Requirements.—An entity may only operate as a service provider pursuant to any contract between a covered entity and a service provider. Such contract—

(A) shall govern the data processing procedures of the service provider with respect to any collection, processing, retention, or transfer performed on behalf of the covered entity;

(B) shall clearly set forth—

(i) instructions for collecting, processing, retaining, or transferring data;

(ii) the nature and purpose of the collection, processing, retention, or transfer;

(iii) the type of data subject to collection, processing, retention, or transfer;

(iv) the duration of the processing or retention; and

(v) the rights and obligations of both parties;

(C) may not relieve the covered entity or service provider of any obligation under this title; and

(D) shall prohibit—

(i) the collection, processing, retention, or transfer of covered data in a man-
ner that does not comply with the requirements of paragraph (1); and

(ii) combining covered data that the

service provider receives from or on behalf

of 1 covered entity with covered data that

the service provider receives from or on be-

half of another entity or collects from the

interaction of the service provider with an

individual, unless such combining is nec-

essary to effectuate a purpose described in

section 102(d), other than paragraph (7),

(14), (15), or (16) of such section, and is

otherwise permitted under the contract.

(b) THIRD PARTIES.—

(1) IN GENERAL.—A third party may not proc-

ess, retain, or transfer third-party data for a pur-

pose other than—

(A) in the case of sensitive covered data, a

purpose for which an individual gave affirma-

tive express consent pursuant to subsection (b)

or (c) of section 102;

(B) in the case of sensitive covered data

that does not require affirmative express con-

sent pursuant to subsection (b) of section 102,

a purpose for which the covered entity or serv-
ice provider made a disclosure pursuant to section 104; or

(C) in the case of covered data that is not sensitive covered data, a purpose for which the covered entity or service provider made a disclosure pursuant to section 104.

(2) CONTRACT REQUIREMENTS.—Before transferring covered data to a third party, a covered entity shall enter into a contract with the third party that—

(A) identifies the purposes for which covered data is being transferred, consistent with paragraph (1);

(B) specifies that the third party may only use the covered data for such purposes;

(C) with respect to the covered data transferred, requires the third party to comply with all applicable provisions of, and regulations promulgated under, this title;

(D) requires the third party to notify the covered entity or service provider if the third party makes a determination that the third party can no longer meet the obligations of the third party under this title; and
(E) grants the covered entity or service provider the right, upon notice (including under subparagraph (D)), to take reasonable and appropriate steps to stop and remediate unauthorized use of covered data by the third party.

(c) **Rules of Construction.**—

(1) **Successive Actor Violations.**—

(A) In general.—With respect to a violation of this title by a service provider or third party regarding covered data received by the service provider or third party from a covered entity or another service provider, the covered entity or service provider that transferred such covered data to the service provider or third party may not be considered to be in violation of this title if the covered entity or service provider transferred the covered data to the service provider or third party in compliance with the requirements of this title and, at the time of transferring such covered data, the covered entity or service provider did not have actual knowledge, or reason to believe that the service provider or third party intended to violate this title.
(B) KNOWLEDGE OF VIOLATION.—A covered entity or service provider that transfers covered data to a service provider or third party and has actual knowledge, or reason to believe, that such service provider or third party is violating, or is about to violate, the requirements of this title shall immediately cease the transfer of covered data to such service provider or third party.

(2) PRIOR ACTOR VIOLATIONS.—An entity that collects, processes, retains, or transfers covered data in compliance with the requirements of this title may not be considered to be in violation of this title as a result of a violation by an entity from which it receives, or on whose behalf it collects, processes, retains, or transfers, covered data.

(d) REASONABLE CARE.—

(1) SERVICE PROVIDER SELECTION.—A covered entity or service provider shall exercise reasonable care in selecting a service provider.

(2) TRANSFER TO THIRD PARTY.—A covered entity or service provider shall exercise reasonable care in deciding to transfer covered data to a third party.
(3) GUIDANCE.—Not later than 2 years after
the date of the enactment of this Act, the Commis-
sion shall publish guidance regarding compliance
with this subsection.

(e) RULE OF CONSTRUCTION.—Solely for purposes of
this section, the requirements under this section for serv-
vice providers to contract with, assist, and follow the in-
structions of covered entities shall also apply to any entity
that collects, processes, retains, or transfers covered data
for the purpose of performing services on behalf of, or at
the direction of, a government entity, as though such gov-
ernment entity were a covered entity.

SEC. 112. DATA BROKERS.

(a) NOTICE.—A data broker shall—

(1) establish and maintain a publicly available
website; and

(2) place a clear and conspicuous, and not mis-
leading, notice on such publicly available website,
and any mobile application of the data broker,
that—

(A) states that the entity is a data broker;

(B) states that an individual may exercise
a right described in section 105 or 106, and in-
cludes a link or other tool to allow an individual
to exercise such right;
(C) includes a link to the website described in subsection (e)(3);

(D) is reasonably accessible to and usable by individuals living with disabilities; and

(E) is provided in any language in which the data broker provides products or services.

(b) Prohibited Practices.—A data broker may not—

(1) advertise or market access to, or the transfer of, covered data for the purposes of—

(A) stalking or harassing an individual; or

(B) engaging in fraud, identity theft, or unfair or deceptive acts or practices; or

(2) misrepresent the business practices of the data broker.

(e) Data Broker Registration.—

(1) In General.—Not later than January 31 of each calendar year that follows a calendar year during which an entity acted as a data broker with respect to more than 5,000 individuals or devices that identify or are linked or reasonably linkable to an individual, such entity shall register with the Commission in accordance with this subsection.
(2) Registration Requirements.—In registering with the Commission as required under paragraph (1), a data broker shall do the following:

(A) Pay to the Commission a registration fee of $100.

(B) Provide the Commission with the following information:

(i) The legal name and primary valid physical postal address, email address, and internet address of the data broker.

(ii) A description of the categories of covered data the data broker collects, processes, retains, or transfers.

(iii) The contact information of the data broker, including the name of a contact person, a human-monitored telephone number, a human-monitored e-mail address, a website, and a physical mailing address.

(iv) A link to a website through which an individual may easily exercise the rights described in sections 105 and 106.

(3) Data Broker Registry.—

(A) Establishment.—The Commission shall establish and maintain on a publicly avail-
able website a searchable list of data brokers that are registered with the Commission under this subsection.

(B) REQUIREMENTS.—The registry established under subparagraph (A) shall—

(i) allow members of the public to search for and identify data brokers;

(ii) include the information required under paragraph (2)(B) for each data broker;

(iii) include a mechanism by which an individual, including a parent acting on behalf of a child, may submit to all registered data brokers a “Do Not Collect” request that results in registered data brokers no longer collecting covered data related to such individual without the affirmative express consent of such individual; and

(iv) include a mechanism by which an individual, including a parent acting on behalf of a child, may submit to all registered data brokers a “Delete My Data” request that results in registered data brokers deleting all covered data related to such individual that the data broker did not collect
directly from such individual or when acting as a service provider.

(C) AFFORDABILITY.—A data broker may not charge an individual a fee to exercise a right under this paragraph.

(4) DO NOT COLLECT AND DELETE MY DATA REQUESTS.—

(A) COMPLIANCE.—Subject to subparagraph (B), each data broker that receives a request from an individual using the mechanism established under paragraph (3)(B)(iii) or paragraph (3)(B)(iv), and not a third party on behalf of the individual, shall comply with such request not later than 30 days after the date on which the request is received by the data broker.

(B) EXCEPTION.—A data broker may decline to fulfill a request from an individual, if—

(i) the data broker has actual knowledge that the individual has been convicted of a crime related to the abduction or sexual exploitation of a child; and

(ii) the data collected by the data broker is necessary—
(I) to carry out a national or
State-run sex offender registry; or
(II) for the National Center for
Missing and Exploited Children.

SEC. 113. COMMISSION-APPROVED COMPLIANCE GUIDELINES.

(a) APPLICATION FOR COMPLIANCE GUIDELINE APPROVAL.—

(1) IN GENERAL.—A covered entity or service
provider that is not a data broker and is not a large
data holder, or a group of such covered entities, may
apply to the Commission for approval of 1 or more
sets of compliance guidelines governing the collect-
ion, processing, retention, or transfer of covered
data by the covered entity or covered entities.

(2) APPLICATION REQUIREMENTS.—An applica-
tion under paragraph (1) shall include—

(A) a description of how the proposed
guidelines will meet or exceed the requirements
of this title;

(B) a description of the entities or activi-
ties the proposed guidelines are designed to
cover;
(C) a list of the covered entities, to the extent known at the time of application, that intend to adhere to the proposed guidelines;

(D) a description of an independent organization, not associated with any of the intended adhering covered entities, that will administer the proposed guidelines; and

(E) a description of how such intended adhering entities will be assessed for adherence to the proposed guidelines by the independent organization described in subparagraph (D).

(3) COMMISSION REVIEW.—

(A) INITIAL APPROVAL.—

(i) PUBLIC COMMENT PERIOD.—Not later than 90 days after receipt of an application regarding proposed guidelines submitted pursuant to paragraph (1), the Commission shall publish the application and provide an opportunity for public comment on such proposed guidelines.

(ii) APPROVAL CRITERIA.—The Commission shall approve an application regarding proposed guidelines submitted pursuant to paragraph (1), including the independent organization that will administer
the guidelines, if the applicant demonstrates that the proposed guidelines—

(I) meet or exceed requirements of this title;

(II) provide for regular review and validation by an independent organization to ensure that the covered entity or covered entities adhering to the guidelines continue to meet or exceed the requirements of this title; and

(III) include a means of enforcement if a covered entity does not meet or exceed the requirements in the guidelines, which may include referral to the Commission for enforcement consistent with section 115 or referral to the appropriate State attorney general for enforcement consistent with section 116.

(iii) TIMELINE.—Not later than 1 year after the date on which the Commission receives an application regarding proposed guidelines pursuant to paragraph (1), the Commission shall issue a deter-
mination approving or denying the application, including the relevant independent organization, and providing the reasons for approving or denying the application.

(B) APPROVAL OF MODIFICATIONS.—

   (i) IN GENERAL.—If the independent organization administering a set of guidelines approved under subparagraph (A) makes significant changes to the guidelines, the independent organization shall submit the updated guidelines to the Commission for approval. As soon as feasible, the Commission shall publish the updated guidelines and provide an opportunity for public comment.

   (ii) TIMELINE.—The Commission shall approve or deny any significant change to guidelines submitted under clause (i) not later than 180 days after the date on which the Commission receives the submission for approval.

(b) WITHDRAWAL OF APPROVAL.—

   (1) IN GENERAL.—If at any time the Commission determines that guidelines previously approved under this section no longer meet the requirements
of this title or that compliance with the approved
guidelines is insufficiently enforced by the inde-
pendent organization administering the guidelines,
the Commission shall notify the relevant covered en-
tity or group of covered entities and the independent
organization of the determination of the Commission
to withdraw approval of the guidelines, including the
basis for the determination.

(2) OPPORTUNITY TO CURE.—

(A) IN GENERAL.—Not later than 180
days after receipt of a notice under paragraph
(1), the covered entity or group of covered enti-
ties and the independent organization may cure
any alleged deficiency with the guidelines or the
enforcement of the guidelines and submit each
proposed cure to the Commission.

(B) EFFECT ON WITHDRAWAL OF AP-
PROVAL.—If the Commission determines that
cures proposed under subparagraph (A) elimi-
nate alleged deficiencies in the guidelines, the
Commission may not withdraw the approval of
such guidelines on the basis of such defi-
ciencies.
(c) Certification.—A covered entity with guidelines approved by the Commission under this section shall—

(1) publicly self-certify that the covered entity is in compliance with the guidelines; and

(2) as part of the self-certification under paragraph (1), indicate the independent organization responsible for assessing compliance with the guidelines.

(d) Rebuttable Presumption of Compliance.—

A covered entity that is eligible to participate in guidelines approved under this section, participates in the guidelines, and is in compliance with the guidelines shall be entitled to a rebuttable presumption that the covered entity is in compliance with the relevant provisions of this title to which the guidelines apply.

SEC. 114. PRIVACY-ENHANCING TECHNOLOGY PILOT PROGRAM.

(a) Privacy-Enhancing Technology Defined.—
In this section, the term “privacy-enhancing technology”—

(1) means any software or hardware solution, cryptographic algorithm, or other technical process of extracting the value of information without sub-
stantially reducing the privacy and security of the
information; and

(2) includes technologies with functionality
similar to homomorphic encryption, differential pri-

vacy, zero-knowledge proofs, synthetic data genera-
tion, federated learning, and secure multi-party com-
putation.

(b) ESTABLISHMENT.—Not later than 1 year after
the date of the enactment of this Act, the Commission
shall establish and carry out a pilot program to encourage
private sector use of privacy-enhancing technologies for
the purposes of protecting covered data to comply with
section 109.

(c) PURPOSES.—Under the pilot program established
under subsection (b), the Commission shall—

(1) develop and implement a petition process
for covered entities to request to be a part of the
pilot program; and

(2) build an auditing system that leverages pri-

vacy-enhancing technologies to support the enforce-
ment actions of the Commission.

(d) PETITION PROCESS.—A covered entity wishing to
be accepted into the pilot program established under sub-
section (b) shall demonstrate to the Commission that the
privacy-enhancing technologies to be used under the pilot
program by the covered entity will establish data security practices that meet or exceed all or some of the requirements in section 109. If the covered entity demonstrates the privacy-enhancing technologies meet or exceed the requirements in section 109, the Commission may accept the covered entity to be a part of the pilot program. If the Commission does not accept a covered entity to be a part of the pilot program, the Commission shall provide an adequate response to the covered entity detailing why such entity was not admitted to the pilot program. The covered entity that was not admitted to the pilot program, may subsequently revise their petition and amend any deficiencies indicated by the Commission in their response to the covered entity.

(e) REQUIREMENTS.—In carrying out the pilot program established under subsection (b), the Commission shall—

(1) receive input from private, public, and academic stakeholders; and

(2) develop ongoing public and private sector engagement, in consultation with the Secretary of Commerce, to disseminate voluntary, consensus-based resources to increase the integration of privacy-enhancing technologies in data collection, sharing, and analytics by the public and private sectors.
(f) Conclusion of Pilot Program.—The Commission shall terminate the pilot program established under subsection (b) not later than 10 years after the commencement of the program.

(g) Study Required.—

(1) In General.—The Comptroller General of the United States shall conduct a study—

(A) to assess the progress of the pilot program established under subsection (b);

(B) to determine the effectiveness of using privacy-enhancing technologies at the Commission to support oversight of the data security practices of covered entities; and

(C) to develop recommendations to improve and advance privacy-enhancing technologies, including by improving communication and coordination between covered entities and the Commission to increase implementation of privacy-enhancing technologies by such entities and the Commission.

(2) Initial Briefing.—Not later than 3 years after the date of the enactment of this Act, the Comptroller General shall brief the Committee on Energy and Commerce of the House of Representatives and the Committee on Commerce, Science, and
Transportation of the Senate on the initial results of the study conducted under paragraph (1).

(3) **Final Report.**—Not later than 240 days after the date on which the briefing required by paragraph (2) is conducted, the Comptroller General shall submit to the Committee on Energy and Commerce of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a final report setting forth the results of the study conducted under paragraph (1), including the recommendations developed under subparagraph (C) of such paragraph.

(h) **Audit of Covered Entities.**—The Commission shall, on an ongoing basis, audit covered entities who have been accepted to be part of the pilot program established under subsection (b) to determine whether such a covered entity is maintaining the use and implementation of privacy-enhancing technologies to secure covered data.

(i) **Withdrawal from the Pilot Program.**—If at any time the Commission determines that a covered entity accepted to be a part of the pilot program established under subsection (b) is no longer maintaining the use of privacy-enhancing technologies, the Commission shall notify the covered entity of the determination of the Commission to withdraw approval for the covered entity to be a
part of the pilot program and the basis for doing so. Not later than 180 days after the date on which a covered entity receives such notice, the covered entity may cure any alleged deficiency with the use of privacy-enhancing technologies and submit each proposed cure to the Commission. If the Commission determines that such cures eliminate alleged deficiencies with the use of privacy-enhancing technologies, the Commission may not withdraw the approval of the covered entity to be a part of the pilot program on the basis of such deficiencies.

(j) LIMITATIONS ON LIABILITY.—Any covered entity that petitions, and is accepted, to be part of the pilot program established under subsection (b), and actively implements and maintains the use of privacy-enhancing technologies, and is deemed to be in compliance with the program shall—

(1) for any action under section 115 or 116 for a violation of section 109, be deemed to be in compliance with section 109 with respect to covered data subject to the privacy-enhancing technologies; and

(2) for any action under section 117 for a violation of section 109, be entitled to a rebuttable presumption that such entity is in compliance with section 109 with respect to the covered data subject to the privacy-enhancing technologies.
SEC. 115. ENFORCEMENT BY FEDERAL TRADE COMMISSION.

(a) New Bureau.—

(1) In general.—Subject to the availability of appropriations, the Commission shall establish, within the Commission, a new bureau comparable in structure, size, organization, and authority to the existing bureaus within the Commission related to consumer protection and competition.

(2) Mission.—The mission of the bureau established under this subsection shall be to assist the Commission in exercising the authority of the Commission under this title and related authorities.

(3) Staff.—In staffing the bureau, the Commission shall ensure it allocates full time employees or full time employee equivalents including attorneys, economists, investigators, technologists, and mental health professionals with experience in the well-being of children and teens. For the purposes of this paragraph, the term “technologists” means individuals with training and expertise including the state of the art information technology, network or data security, hardware or software development, privacy-enhancing technologies, cryptography, computer science, data science, advertising-technology,
web tracking, machine learning and other related fields and applications.

(4) **Timeline.**—The bureau established under this subsection shall be established, staffed, and fully operational not later than 180 days after the date of the enactment of this Act.

(b) **Enforcement by Commission.**—

(1) **Unfair or Deceptive Acts or Practices.**—A violation of this title or a regulation promulgated under this title shall be treated as a violation of a rule defining an unfair or deceptive act or practice prescribed under section 18(a)(1)(B) of the Federal Trade Commission Act (15 U.S.C. 57a(a)(1)(B)).

(2) **Powers of Commission.**—

(A) **In General.**—Except as provided in paragraph (3) or otherwise provided in this title, the Commission shall enforce this title and the regulations promulgated under this title in the same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable terms and provisions of the Federal Trade Commission Act (15 U.S.C. 41 et seq.) were incorporated into and made a part of this title.
(B) PRIVILEGES AND IMMUNITIES.—Any entity that violates this title or a regulation promulgated under this title shall be subject to the penalties and entitled to the privileges and immunities provided in the Federal Trade Commission Act (15 U.S.C. 41 et seq.).

(3) COMMON CARRIERS AND NONPROFITS.—Notwithstanding section 4, 5(a)(2), or 6 of the Federal Trade Commission Act (15 U.S.C. 44; 45(a)(2); 46) or any jurisdictional limitation of the Commission, the Commission shall also enforce this title, and the regulations promulgated under this title, in the same manner provided in paragraphs (1) and (2) of this subsection with respect to—

(A) common carriers subject to title II of the Communications Act of 1934 (47 U.S.C. 201 et seq.); and

(B) organizations not organized to carry on business for their own profit or that of their members.

(4) PENALTY OFFSET FOR STATE OR INDIVIDUAL ACTIONS.—Any amount that a court orders an entity to pay in an action under this subsection shall be offset by any amount a court has ordered the entity to pay in an action brought against the
entity for the same violation under section 116 or

117.

(5) PRIVACY AND SECURITY VICTIMS RELIEF
FUND.—

(A) ESTABLISHMENT OF VICTIMS RELIEF
FUND.—There is established in the Treasury of
the United States a separate fund to be known
as the “Privacy and Security Victims Relief
Fund” (in this paragraph referred to as the
“Victims Relief Fund”).

(B) DEPOSITS.—The Commission or the
Attorney General of the United States, as appli-
cable, shall deposit into the Victims Relief Fund
the amount of any civil penalty obtained in any
civil action the Commission, or the Attorney
General on behalf of the Commission, com-
mences to enforce this title or a regulation pro-
mulgated under this title.

(C) USE OF FUND AMOUNTS.—

(i) AVAILABILITY TO THE COMMISSION.—Notwithstanding section 3302 of
title 31, United States Code, amounts in
the Victims Relief Fund shall be available
to the Commission, without fiscal year lim-
itation, to provide redress, damages, pay-
ments or compensation, or other monetary relief to persons affected by an act or practice for which civil penalties, other monetary relief, or any other forms of relief (including injunctive relief) have been ordered in a civil action or administrative proceeding the Commission commences, or in any civil action the Attorney General of the United States commences on behalf of the Commission, to enforce this title or a regulation promulgated under this title.

(ii) Other permissible uses.—To the extent that individuals cannot be located or such redress, payments or compensation, or other monetary relief are otherwise not practicable, the Commission may use amounts in the Victims Relief Fund for the purpose of—

(I) consumer or business education relating to data privacy or data security; or

(II) engaging in technological research that the Commission considers necessary to implement this title, including promoting privacy-enhancing
technologies that promote compliance with this title.

(D) **CALCULATION.**—Any amount that the Commission provides to a person as redress, payments or compensation, or other monetary relief under subparagraph (C) with respect to a violation by an entity shall be offset by any amount the person received from an action brought against the entity for the same violation under section 116 or 117.

(E) **RULE OF CONSTRUCTION.**—Amounts collected and deposited in the Victims Relief Fund may not be construed to be Government funds or appropriated monies and may not be subject to apportionment for the purpose of chapter 15 of title 31, United States Code, or under any other authority.

(c) **REPORT.**—

(1) **IN GENERAL.**—Not later than 4 years after the date of the enactment of this Act, and annually thereafter, the Commission shall submit to Congress a report describing investigations conducted during the prior year with respect to violations of this title, including—
(A) the number of such investigations the Commission commenced;

(B) the number of such investigations the Commission closed with no official agency action;

(C) the disposition of such investigations, if such investigations have concluded and resulted in official agency action; and

(D) for each investigation that was closed with no official agency action, the industry sectors of the covered entities subject to each investigation.

(2) PRIVACY PROTECTIONS.—A report required under paragraph (1) may not include the identity of any person who is the subject of an investigation or any other information that identifies such a person.

(3) ANNUAL PLAN.—Not later than 540 days after the date of the enactment of this Act, and annually thereafter, the Commission shall submit to Congress a plan for the next calendar year describing the projected activities of the Commission under this title, including—

(A) the policy priorities of the Commission and any changes to the previous policy priorities of the Commission;
(B) any rulemaking proceedings projected to be commenced, including any such proceedings to amend or repeal a rule;

(C) any plans to develop, update, or withdraw guidelines or guidance required under this title;

(D) any plans to restructure the Commission; and

(E) projected dates and timelines, or changes to projected dates and timelines, associated with any of the requirements under this title.

SEC. 116. ENFORCEMENT BY STATES.

(a) CIVIL ACTION.—

(1) IN GENERAL.—In any case in which the attorney general of a State, the chief consumer protection officer of a State, or an officer or office of a State authorized to enforce privacy or data security laws applicable to covered entities or service providers has reason to believe that an interest of the residents of the State has been or is adversely affected by the engagement of any entity in an act or practice that violates this title or a regulation promulgated under this title, the attorney general, chief consumer protection officer, or other authorized offi-
cer or office of the State may bring a civil action in
the name of the State, or as parens patriae on be-
half of the residents of the State, in an appropriate
Federal district court of the United States to—
(A) enjoin such act or practice;
(B) enforce compliance with this title or
the regulations promulgated under this title;
(C) obtain civil penalties;
(D) obtain damages, restitution, or other
compensation on behalf of the residents of the
State;
(E) obtain reasonable attorney’s fees and
other litigation costs reasonably incurred; or
(F) obtain such other relief as the court
may consider to be appropriate.
(2) LIMITATION.—In any case with respect to
which the attorney general of a State, the chief con-
sumer protection officer of a State, or an officer or
office of a State authorized to enforce privacy or
data security laws applicable to covered entities or
service providers brings an action under paragraph
(1), no other officer or office of the same State may
institute a civil action under paragraph (1) against
the same defendant for the same violation of this
title or regulation promulgated under this title.
(b) RIGHTS OF THE COMMISSION.—

(1) IN GENERAL.—Except if not feasible, a State officer shall notify the Commission in writing prior to initiating a civil action under subsection (a). Such notice shall include a copy of the complaint to be filed to initiate such action. Upon receiving such notice, the Commission may intervene in such action and, upon intervening—

(A) be heard on all matters arising in such action; and

(B) file petitions for appeal of a decision in such action.

(2) NOTIFICATION TIMELINE.—If not feasible for a State officer to provide the notification required by paragraph (1) before initiating a civil action under subsection (a), the State officer shall notify the Commission immediately after initiating the civil action.

(c) ACTIONS BY THE COMMISSION.—In any case in which a civil action is instituted by or on behalf of the Commission for a violation of this title or a regulation promulgated under this title, no attorney general of a State, chief consumer protection officer of a State, or officer or office of a State authorized to enforce privacy or data security laws may, during the pendency of such action, insti-
tute a civil action against any defendant named in the
complaint in the action instituted by or on behalf of the
Commission for a violation of this title or a regulation pro-
mulgated under this title that is alleged in such complaint.

(d) INVESTIGATORY POWERS.—Nothing in this title
may be construed to prevent the attorney general of a
State, the chief consumer protection officer of a State, or
an officer or office of a State authorized to enforce privacy
or data security laws applicable to covered entities or serv-
vice providers from exercising the powers conferred on such
officer or office to conduct investigations, to administer
oaths or affirmations, or to compel the attendance of wit-
nesses or the production of documentary or other evidence.

(e) VENUE; SERVICE OF PROCESS.—

(1) VENUE.—Any action brought under sub-
section (a) may be brought in any Federal district
court of the United States that meets applicable re-
quirements relating to venue under section 1391 of
title 28, United States Code.

(2) SERVICE OF PROCESS.—In an action
brought under subsection (a), process may be served
in any district in which the defendant—

(A) is an inhabitant; or

(B) may be found.
(f) GAO Study.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General of the United States shall conduct a study of the practice of State attorneys general hiring, or otherwise contracting with, outside firms to assist in enforcement efforts pursuant to this title, which shall include the study of—

(1) the frequency with which each State attorney general hires or contracts with outside firms to assist in such enforcement efforts;

(2) the contingency fees, hourly rates, and other costs of hiring or contracting with outside firms;

(3) the types of matters for which outside firms are hired or contracted;

(4) the bid and selection process for such outside firms, including reviews of conflicts of interest;

(5) the practices State attorneys general set in place to protect sensitive information that would become accessible by outside firms while the outside firms are assisting in such enforcement efforts;

(6) the percentage of monetary recovery that is returned to victims and the percentage of such recovery that is retained by outside firms; and

(7) the market average for the hourly rate of hired or contracted attorneys in each market.
(g) PRESERVATION OF STATE POWERS.—Except as provided in subsections (a)(2) and (c), no provision of this section may be construed as altering, limiting, or affecting the authority of a State attorney general, the chief consumer protection officer of a State, or an officer or office of a State authorized to enforce laws applicable to covered entities or service providers to—

(1) bring an action or other regulatory proceeding arising solely under the laws in effect in such State; or

(2) exercise the powers conferred on the attorney general, chief consumer protection officer, or officer or office by the laws of such State, including the ability to conduct investigations, to administer oaths or affirmations, or to compel the attendance of witnesses or the production of documentary or other evidence.

(h) CALCULATION.—Any amount that a court orders an entity to pay to a person under this section shall be offset by any amount the person received from an action brought against the entity for the same violation under section 115 or 117.

SEC. 117. ENFORCEMENT BY PERSONS.

(a) CIVIL ACTION.—
(1) **In general.**—Subject to subsections (b) and (c), a person may bring a civil action against a covered entity or service provider for a violation of subsection (b) or (c) of section 102, subsection (a) or (e) of section 104, section 105, subsection (a) or (b)(2) of section 106, section 107, section 108, section 109 to the extent such claim alleges a data breach arising from a violation of subsection (a) of such section, subsection (d) of section 111, or subsection (c)(4) of section 112, or a regulation promulgated thereunder, in an appropriate Federal district court of the United States.

(2) **Relief.**—

(A) **In general.**—In a civil action brought under paragraph (1) in which the plaintiff prevails, the court may award the plaintiff—

(i) an amount equal to the sum of any actual damages;

(ii) injunctive relief, including an order that the entity retrieve any covered data transferred in violation of this title;

(iii) declaratory relief; and

(iv) reasonable attorney fees and litigation costs.
(B) Biometric and genetic information.—In a civil action brought under paragraph (1) for a violation of this title with respect to section 102(c), in which the plaintiff prevails, if the conduct underlying the violation occurred primarily and substantially in Illinois, the court may award the plaintiff—

   (i) for a violation involving biometric information, the same relief as set forth in section 20 of the Biometric Information Privacy Act (740 ILCS 14/20), as such statute read on December 31, 2024; or

   (ii) for a violation involving genetic information, the same relief as set forth in section 40 of the Genetic Information Privacy Act (410 ILCS 513/40), as such statute read on December 31, 2024.

(C) Data security.—

   (i) In general.—In a civil action brought under paragraph (1) for a violation of this title alleging unauthorized access of covered information as a result of a violation of section 109(a), in which the plaintiff prevails, the court may award a plaintiff who is a resident of California the
same relief as set forth in section 1798.150 of the California Civil Code, as such statute read on January 1, 2024.

(ii) COVERED INFORMATION DEFINED.—For purposes of this subparagraph, the term “covered information” means the following:

(I) A username, email address, or telephone number of an individual in combination with a password or security question or answer that would permit access to an account held by the individual that contains or provides access to sensitive covered data.

(II) The first name or first initial of an individual and the last name of the individual in combination with 1 or more of the following categories of sensitive covered data, if either the name or the sensitive covered data are not encrypted or redacted:

(aa) A government-issued identifier described in section 101(49)(A)(i).
(bb) A financial account number described in section 101(49)(A)(iv).

(cc) Health information, but only to the extent such information reveals the history of medical treatment or diagnosis by a health care professional of the individual.

(dd) Biometric information.

(ee) Genetic information.

(D) LIMITATIONS ON DUAL ACTIONS.—
Any amount that a court orders an entity to pay to a person under subparagraph (A)(i), (B), or (C) shall be offset by any amount the person received from an action brought against the entity for the same violation under section 115 or 116.

(b) OPPORTUNITY TO CURE IN ACTIONS FOR INJUNCTIVE RELIEF.—

(1) NOTICE.—Subject to paragraph (3), an action for injunctive relief may be brought by a person under this section only if, prior to initiating such action against an entity for injunctive relief, the person provides to the entity 30 days written notice
identifying the specific provisions of this title the
person alleges have been or are being violated.

(2) Effect of Cure.—In the event a cure is
possible, if within the 60 days the entity cures the
noticed violation and provides the person an express
written statement that the violation has been cured
and that no further such violations shall occur, an
action for injunctive relief may not be permitted
with respect to the noticed violation.

(3) Injunctive Relief for a Substantial
Privacy Harm.—Notice is not required under para-
graph (1) prior to bringing an action for injunctive
relief for a violation that resulted in a substantial
privacy harm.

c) Notice of Actions Seeking Actual Dam-
ages.—

(1) Notice.—An action under this section for
actual damages may be brought by a person only if,
prior to initiating such action against an entity, the
person provides the entity 60 days written notice
identifying the specific provisions of this title the
person alleges have been or are being violated.

(2) Settlement.—A covered entity who re-
ceives a written notice from a person under para-
graph (1) of this subsection may settle with the person who sent the written notice.

(3) Effect of Settlement.—In the event of a settlement, the terms of such settlement shall govern future action for actual damages between the parties to the settlement, related to the underlying facts that resulted in the settlement.

(4) No Notice Required for a Substantial Privacy Harm.—Notice is not required under paragraph (1) prior to bringing an action for actual damages for a violation of this title that resulted in a substantial privacy harm, if such action includes a claim for a preliminary injunction or temporary restraining order.

(d) Pre-Dispute Arbitration Agreements.—

(1) In General.—Notwithstanding any other provision of law, at the election of the person alleging a violation of this title, no pre-dispute arbitration agreement shall be valid or enforceable with respect to—

(A) a claim alleging a violation involving an individual under the age of 18; or

(B) a claim alleging a violation that resulted in a substantial privacy harm.
(2) Determination of Applicability.—Any issue as to whether this subsection applies to a dispute shall be determined under Federal law. The applicability of this subsection to an agreement to arbitrate and the validity and enforceability of an agreement to which this subsection applies shall be determined by a Federal court, rather than an arbitrator, irrespective of whether the party resisting arbitration challenges the arbitration agreement specifically or in conjunction with other terms of the contract containing the agreement, and irrespective of whether the agreement purports to delegate the determination to an arbitrator.

(3) Pre-Dispute Arbitration Agreement Defined.—For purposes of this subsection, the term “pre-dispute arbitration agreement” means any agreement to arbitrate a dispute that has not arisen at the time of the making of the agreement.

(e) Combined Notices.—A person may combine the notices required by subsections (b)(1) and (c)(1) into a single notice, if the single notice complies with the requirements of each such subsection.

(f) Bad Faith.—If a person represented by counsel brings a civil action against a covered entity or service provider requesting actual damages from that covered en-
1 entity or service provider regarding a specific claim described
2 in a claim, and fails to provide notice to such covered enti-
3 ty or service provider when required to do so in this sec-
4 tion, the action may be dismissed without prejudice and
5 may not be reinstated until such person has complied with
6 the notice requirements in this section.

7 SEC. 118. RELATION TO OTHER LAWS.

8 (a) PREEMPTION OF STATE LAWS.—

9 (1) CONGRESSIONAL INTENT.—The purposes of
10 this section are to—

11 (A) establish a uniform national privacy
12 and data security standard in the United States
13 to prevent administrative costs and burdens
14 from being placed on interstate commerce; and
15 (B) expressly preempt the laws of a State
16 or political subdivision of a State as provided in
17 this subsection.

18 (2) PREEMPTION.—Except as provided in para-
19 graph (3), no State or political subdivision of a
20 State may adopt, maintain, enforce, impose, or con-
21 tinue in effect any law, regulation, rule, requirement,
22 prohibition, standard, or other provision covered by
23 the provisions of this title or a rule, regulation, or
24 requirement promulgated under this title.
STATE LAW PRESERVATION.—Paragraph (2) may not be construed to preempt, displace, or supplant the following State laws, rules, regulations, or requirements:

(A) Consumer protection laws of general applicability, such as laws regulating deceptive, unfair, or unconscionable practices.

(B) Civil rights laws.

(C) Provisions of laws that address the privacy rights or other protections of employees or employee information.

(D) Provisions of laws that address the privacy rights or other protections of students or student information.

(E) Provisions of laws, insofar as such provisions address notification requirements in the event of a data breach.

(F) Contract or tort law.

(G) Criminal laws.

(H) Civil laws regarding—

(i) blackmail;

(ii) stalking (including cyberstalking);

(iii) cyberbullying;
(iv) intimate images (whether authentic or computer-generated) known to be nonconsensual;

(v) child abuse;

(vi) child sexual abuse material;

(vii) child abduction or attempted child abduction;

(viii) child trafficking; or

(ix) sexual harassment.

(I) Public safety or sector-specific laws unrelated to privacy or data security, but only to the extent such laws do not directly conflict with the provisions of this title.

(J) Provisions of laws that address public records, criminal justice information systems, arrest records, mug shots, conviction records, or non-conviction records.

(K) Provisions of laws that address banking records, financial records, tax records, Social Security numbers, credit cards, identity theft, credit reporting and investigations, credit repair, credit clinics, or check-cashing services.

(L) Provisions of laws that address electronic surveillance, wiretapping, or telephone monitoring.
(M) Provisions of laws that address unsolicited email messages, telephone solicitation, or caller identification.

(N) Provisions of laws that protect the privacy of health information, healthcare information, medical information, medical records, HIV status, or HIV testing.

(O) Provisions of laws that address the confidentiality of library records.

(P) Provisions of laws that address the use of encryption as a means of providing data security.

(4) Preemption Limitations.—Notwithstanding paragraph (2), the provisions of this title shall preempt any State law, rule, or regulation that provides protections for children or teens only to the extent that such State law, rule, or regulation conflicts with a provision of this title. Nothing in this title shall be construed to prohibit any State from enacting a law, rule, or regulation that provides greater protection to children or teens than the provisions of this title.

(b) Federal Law Preservation.—
(1) In general.—Nothing in this title or a
regulation promulgated under this title may be con-
strued to limit—

(A) the authority of the Commission, or
any other Executive agency, under any other
provision of law;

(B) any requirement for a common carrier
subject to section 64.2011 of title 47, Code of
Federal Regulations (or any successor regula-
tion) regarding information security breaches;
or

(C) any other provision of Federal law, ex-
cept as otherwise provided in this title.

(2) Antitrust savings clause.—

(A) Antitrust laws defined.—For pur-
poses of this paragraph, the term “antitrust
laws”—

(i) has the meaning given such term
in subsection (a) of the first section of the
Clayton Act (15 U.S.C. 12(a)); and

(ii) includes section 5 of the Federal
Trade Commission Act (15 U.S.C. 45), to
the extent such section applies to unfair
methods of competition.
(B) Full application of the anti-trust laws.—Nothing in this title or a regulation promulgated under this title may be construed to modify, impair, supersede the operation of, or preclude the application of the anti-trust laws.

(3) Application of other federal privacy requirements.—

(A) In general.—To the extent that a covered entity or service provider is required to comply with any of the laws and regulations described in subparagraph (B), such covered entity or service provider is not subject to this title with respect to the activities governed by the requirements of such laws and regulations.

(B) Laws and regulations described.—The laws and regulations described in this subparagraph include the following:

(i) Title V of the Gramm-Leach-Bliley Act (15 U.S.C. 6801 et seq.).

(ii) Part C of title XI of the Social Security Act (42 U.S.C. 1320d et seq.).

(iii) Subtitle D of the Health Information Technology for Economic and Clinical Health Act (42 U.S.C. 17921 et seq.).

(v) The requirements regarding the confidentiality of substance use disorder information under section 543 of the Public Health Service Act (42 U.S.C. 290dd–2) or any regulation promulgated under such section.


(vii) Section 444 of the General Education Provisions Act (commonly known as the “Family Educational Rights and Privacy Act of 1974”) (20 U.S.C. 1232g) and part 99 of title 34, Code of Federal Regulations (or any successor regulation), to the extent a covered entity or service provider is an educational agency or institution (as defined in such section or section 99.3 of title 34, Code of Federal Regulations (or any successor regulation)).

(viii) The regulations related to the protection of human subjects under part

(ix) Regulations and agreements related to information collected as part of human subjects research pursuant to the good clinical practice guidelines issued by The International Council for Harmonisation of Technical Requirements for Pharmaceuticals for Human Use; the protection of human subjects under 21 C.F.R. Parts 6, 50, and 56, or personal data used or shared in research conducted in accordance with the requirements set forth in this chapter, or other research conducted in accordance with applicable law.


(xii) The Drivers Privacy Protection Act.
(C) IMPLEMENTATION GUIDANCE.—Not later than 1 year after the date of the enactment of this Act, the Commission shall issue guidance with respect to the implementation of this paragraph.

(4) APPLICATION OF OTHER FEDERAL DATA SECURITY REQUIREMENTS.—

(A) IN GENERAL.—To the extent that a covered entity or service provider is required to comply with any of the laws and regulations described in subparagraph (B), such covered entity or service provider is not subject to this title with respect to the activities governed by the requirements of such laws and regulations.

(B) LAWS AND REGULATIONS DESCRIBED.—The laws and regulations described in this subparagraph include the following:

(i) Title V of the Gramm-Leach-Bliley Act (15 U.S.C. 6801 et seq.).

(ii) Subtitle D of the Health Information Technology for Economic and Clinical Health Act (42 U.S.C. 17921 et seq.).

(iii) Part C of title XI of the Social Security Act (42 U.S.C. 1320d et seq.).

(v) The requirements regarding the confidentiality of substance use disorder information under section 543 of the Public Health Service Act (42 U.S.C. 290dd–2) or any regulation promulgated under such section.


(vii) Section 444 of the General Education Provisions Act (commonly known as the “Family Educational Rights and Privacy Act of 1974”) (20 U.S.C. 1232g) and part 99 of title 34, Code of Federal Regulations (or any successor regulation), to the extent a covered entity or service provider is an educational agency or institution (as defined in such section or section 99.3 of title 34, Code of Federal Regulations (or any successor regulation)).

(viii) The regulations related to the protection of human subjects under part

(ix) Regulations and agreements related to information collected as part of human subjects research pursuant to the good clinical practice guidelines issued by The International Council for Harmonisation of Technical Requirements for Pharmaceuticals for Human Use; the protection of human subjects under 21 C.F.R. Parts 6, 50, and 56, or personal data used or shared in research conducted in accordance with the requirements set forth in this chapter, or other research conducted in accordance with applicable law.


(xii) The Drivers Privacy Protection Act.
(C) Implementation Guidance.—Not later than 1 year after the date of the enactment of this Act, the Commission shall issue guidance with respect to the implementation of this paragraph.

(c) Preservation of Common Law or Statutory Causes of Action for Civil Relief.—Nothing in this title, nor any amendment, standard, rule, requirement, assessment, law, or regulation promulgated under this title, may be construed to preempt, displace, or supplant any Federal or State common law rights or remedies, or any statute creating a remedy for civil relief, including any cause of action for personal injury, wrongful death, property damage, or other financial, physical, reputational, or psychological injury based in negligence, strict liability, products liability, failure to warn, an objectively offensive intrusion into the private affairs or concerns of an individual, or any other legal theory of liability under any Federal or State common law, or any State statutory law, except that the fact of a violation of this title or a regulation promulgated under this title may not be pleaded as an element of any violation of such law.

(d) Nonapplication of Certain Provisions of the Communications Act of 1934 and Telecommunication—
cations Act of 1996 as it relates to FCC privacy and data security laws and regulations.—

(1) In general.—Except as provided in paragraph (2), sections 201, 202, 222, 338(i), and 631 of the Communications Act of 1934, as amended, and section 706 of the Telecommunications Act of 1996, as amended (47 U.S.C. 201, 202, 222, 338(i), 551, 1302), and any regulation or orders promulgated by the Federal Communications Commission under any such section, does not apply to any covered entity or service provider with respect to the collection, processing, retention, transfer, or security of covered data or its equivalent, to the extent that those provisions of the Communications Act or any regulations or orders adopted pursuant to those provisions of the Communications Act would otherwise govern the collection, processing, retention, transfer, or security of covered data or its equivalent in order to protect consumer privacy or the security of such data and instead shall be governed by the requirements of this Act.

(2) Exceptions.—Paragraph (1) does not supersede any authority of the Federal Communications Commission with respect to the following:
(A) Any emergency services, as defined in section 7 of the Wireless Communications and Public Safety Act of 1999 (47 U.S.C. 615b).

(B) Proceedings to implement section 227 of the Communications Act (47 U.S.C. 227) or the Telephone Robocall Abuse Criminal Enforcement and Deterrence Act of 2019 (Public Law 116–105; 133 Stat. 3274), or any other authority used by the Federal Communications Commission to prevent or reduce unwanted telephone calls or text messages.

(C) An enforcement action alleging or finding a violation of a provision of the Communications Act specified in paragraph (1), where such action was adopted by the Federal Communications Commission prior to the date of the enactment of this Act.

(D) Subsection (a) of section 222 of the Communications Act to the extent it imposes a duty on every telecommunications carrier to protect the confidentiality of proprietary information of, and relating to, other telecommunications carriers and equipment manufacturers.
(E) Subsections (b), (d), and (g) of section 222 of the Communications Act of 1934 (47 U.S.C. 222).

(F) Any obligation of an international treaty related to the exchange of traffic implemented and enforced by the Federal Communications Commission.

SEC. 119. CHILDREN'S ONLINE PRIVACY PROTECTION ACT OF 1998.

Nothing in this title may be construed to relieve or change any obligation that a covered entity or other person may have under the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6501 et seq.).

SEC. 120. DATA PROTECTIONS FOR COVERED MINORS.

(a) Prohibition on First-party and Targeted Advertising to Covered Minors.—A covered entity or service provider acting on behalf of a covered entity may not engage in targeted advertising or first-party advertising to an individual if the covered entity has knowledge that the individual is a covered minor, except that a covered entity or service provider may present or display to a covered minor age-appropriate advertisements intended for an audience of covered minors, so long as the covered entity or service provider acting on behalf of a covered entity does not use any covered data other than whether
the individual that receives the advertisement is a covered
minor or the device that receives the advertisement is
linked or reasonably linkable to one or more individuals,
at least one of whom is a covered minor.

(b) DATA TRANSFER REQUIREMENTS RELATED TO
CHILDREN AND TEENS.—

(1) IN GENERAL.—Notwithstanding section
102(b), a covered entity or an entity acting as a
service provider may not transfer or direct a service
provider to transfer the covered data of a covered
minor to a third party if the covered entity—

(A) has knowledge that the individual is a
covered minor; and

(B) has not obtained affirmative express
consent unless the transfer is necessary, propor-
tionate, and limited to a purpose expressly per-
mitted by paragraph (2), (3), (4), (8), (9), (11),
(12), or (13) of section 102(d).

(2) EXCEPTION.—A covered entity or service
provider may collect, process, retain, or transfer cov-
ered data of an individual that the covered entity or
service provider knows is under the age of 18 solely
in order to submit information relating to child vic-
timization to law enforcement or to the nonprofit,
national resource center and clearinghouse congres-
sionally designated to provide assistance to victims, families, child-serving professionals, and the general public on missing and exploited children issues.

(c) IN GENERAL.—The Commission may conduct a rulemaking pursuant to section 553 of title 5, United States Code, to establish processes for parents and teens to exercise the rights provided to them in this title with respect to covered entities and data brokers. Any such rulemaking should take into account the specific needs of parents, children, and teens and should consider how best to harmonize the processes provided for under this title with the processes and guidance provided for under title II and by the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6501 et. seq) and any rulemakings undertaken by the Commission thereunder. It should also consider options for reducing undue burdens on parents, children, teens, covered entities and data brokers.

SEC. 121. TERMINATION OF FTC RULEMAKING ON COM-
MERCIAL SURVEILLANCE AND DATA SECU-
RITY.

Beginning on the date of the enactment of this Act, the rulemaking proposed in the advance notice of proposed rulemaking titled “Trade Regulation Rule on Commercial Surveillance and Data Security” and published on August 22, 2022 (87 Fed. Reg. 51273) shall be terminated.
SEC. 122. SEVERABILITY.

If any provision of this title, or the application thereof to any person or circumstance, is held invalid, the remainder of this title, and the application of such provision to other persons not similarly situated or to other circumstances, may not be affected by the invalidation.

SEC. 123. INNOVATION RULEMAKINGS.

The Commission may conduct a rulemaking pursuant to section 553 of title 5, United States Code—

(1) to include other covered data in the definition of the term “sensitive covered data”, except that the Commission may not expand the category of information described in section 101(49)(A)(ii); and

(2) to include in the list of permitted purposes in section 102(d) other permitted purposes for collecting, processing, retaining, or transferring covered data.

SEC. 124. EFFECTIVE DATE.

Unless otherwise specified in this title, this title shall take effect on the date that is 180 days after the date of the enactment of this Act.
TITLE II—CHILDREN’S ONLINE PRIVACY PROTECTION ACT 2.0

SEC. 201. SHORT TITLE.

This title may be cited as the “Children’s Online Privacy Protection Act 2.0”.

SEC. 202. ONLINE COLLECTION, USE, DISCLOSURE, AND DELETION OF PERSONAL INFORMATION OF CHILDREN.

(a) DEFINITIONS.—Section 1302 of the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6501) is amended—

(1) by amending paragraph (2) to read as follows:

“(2) OPERATOR.—The term ‘operator’—

“(A) means any person—

“(i) who, for commercial purposes, in interstate or foreign commerce operates or provides a website on the internet, an online service, an online application, or a mobile application; and

“(ii) who—

“(I) collects or maintains, either directly or through a service provider, personal information from or about
the users of that website, service, or application;

“(II) allows another person to collect personal information directly from users of that website, service, or application (in which case, the operator is deemed to have collected the information); or

“(III) allows users of that website, service, or application to publicly disclose personal information (in which case, the operator is deemed to have collected the information); and

“(B) does not include any nonprofit entity that would otherwise be exempt from coverage under section 5 of the Federal Trade Commission Act (15 U.S.C. 45).”;

(2) in paragraph (4)—

(A) by amending subparagraph (A) to read as follows:

“(A) the release of personal information collected from a child by an operator for any purpose, except where the personal information is provided to a person other than an operator who—
“(i) provides support for the internal
operations of the website, online service,
online application, or mobile application
(as defined in paragraph (8)(C)) of the op-
erator, excluding any activity relating to
targeted advertising or first-party adver-
tising (as such terms are defined in section
101 of the American Privacy Rights Act of
2024) to children; and

“(ii) does not disclose or use that per-
sonal information for any other purpose;
and”; and

(B) in subparagraph (B)—

(i) by striking “website or online serv-
ice” and inserting “website, online service,
online application, or mobile application”; and

(ii) by striking “actual knowledge”
and inserting “actual knowledge or knowl-
dge fairly implied on the basis of objective
circumstances”; 

(3) by striking paragraph (8) and inserting the
following:

“(8) PERSONAL INFORMATION.—
“(A) IN GENERAL.—The term ‘personal information’ means individually identifiable information about an individual collected online, including—

“(i) a first and last name;

“(ii) a home or other physical address including street name and name of a city or town;

“(iii) an e-mail address;

“(iv) a telephone number;

“(v) a Social Security number;

“(vi) any other identifier that the Commission determines permits the physical or online contacting of a specific individual;

“(vii) a persistent identifier that can be used to recognize a specific child over time and across different websites, online services, online applications, or mobile applications, including a customer number held in a cookie, an Internet Protocol (IP) address, a processor or device serial number, or unique device identifier, but excluding an identifier that is used by an operator solely for providing support for the in-
ternal operations of the website, online
service, online application, or mobile appli-
cation;

“(viii) a photograph, video, or audio
file where such file contains a specific
child’s image or voice;

“(ix) geolocation information;

“(x) information generated from the
measurement or technological processing of
an individual’s biological, physical, or phys-
iological characteristics that is used to
identify an individual, including—

“(I) fingerprints;

“(II) voice prints;

“(III) iris or retina imagery
scans;

“(IV) facial templates;

“(V) deoxyribonucleic acid
(DNA) information; or

“(VI) gait; or

“(xi) information linked or reasonably
linkable to a child or the parents of that
child (including any unique identifier) that
an operator collects online from the child
and combines with an identifier described in this subparagraph.

“(B) EXCLUSION.—The term ‘personal information’ does not include an audio file that contains a child’s voice so long as the operator—

“(i) does not request information via voice that would otherwise be considered personal information under this paragraph;

“(ii) provides clear notice of its collection and use of the audio file and its deletion policy in its privacy policy;

“(iii) only uses the voice within the audio file solely as a replacement for written words, to perform a task, or engage with a website, online service, online application, or mobile application, such as to perform a search or fulfill a verbal instruction or request; and

“(iv) only maintains the audio file long enough to complete the stated purpose and then immediately deletes the audio file and does not make any other use of the audio file prior to deletion.
“(C) Support for the internal operations of a website, online service, online application, or mobile application.—

“(i) In general.—For purposes of subparagraph (A)(vii), the term ‘support for the internal operations of a website, online service, online application, or mobile application’ means those activities necessary to—

“(I) maintain or analyze the functioning of the website, online service, online application, or mobile application;

“(II) perform network communications;

“(III) authenticate users of, or personalize the content on, the website, online service, online application, or mobile application;

“(IV) cap the frequency of advertising;

“(V) protect the security or integrity of the user, website, online service, online application, or mobile application;
“(VI) ensure legal or regulatory compliance, or

“(VII) fulfill a request of a child as permitted by subparagraphs (A) through (C) of section 1303(b)(2).

“(ii) CONDITION.—Except as specifically permitted under clause (i), information collected for the activities listed in clause (i) may not be used or disclosed to contact a specific individual, including through targeted advertising or first-party advertising (as such terms are defined in section 101 of the American Privacy Rights Act of 2024) to children, to amass a profile on a specific individual, in connection with processes that encourage or prompt use of a website or online service, or for any other purpose.”;

(4) by amending paragraph (9) to read as follows:

“(9) VERIFIABLE CONSENT.—The term ‘verifiable consent’ means any reasonable effort (taking into consideration available technology), including a request for authorization for future collection,
use, and disclosure described in the notice, to ensure that, a parent of the child—

“(A) receives direct notice of the personal information collection, use, and disclosure practices of the operator; and

“(B) before the personal information of the child is collected, freely and unambiguously authorizes—

“(i) the collection, use, and disclosure, as applicable, of that personal information;

and

“(ii) any subsequent use of that personal information.”;

(5) in paragraph (10)—

(A) in the paragraph heading, by striking “WEBSITE OR ONLINE SERVICE DIRECTED TO CHILDREN” and inserting “WEBSITE, ONLINE SERVICE, ONLINE APPLICATION, OR MOBILE APPLICATION DIRECTED TO CHILDREN”;

(B) by striking “website or online service” each place it appears and inserting “website, online service, online application, or mobile application”; and

(C) by adding at the end the following new subparagraph:
“(C) Rule of Construction.—In considering whether a website, online service, online application, or mobile application, or portion thereof, is directed to children, the Commission shall apply a totality of circumstances test and shall also consider competent and reliable empirical evidence regarding audience composition and evidence regarding the intended audience of the website, online service, online application, or mobile application.”; and

(6) by adding at the end the following:

“(13) Connected device.—The term ‘connected device’ has the meaning given such term in section 101 of the American Privacy Rights Act of 2024.

“(14) Online application.—The term ‘online application’ has the meaning given such term in section 101 of the American Privacy Rights Act of 2024.

“(15) Mobile application.—The term ‘mobile application’ has the meaning given such term in section 101 of the American Privacy Rights Act of 2024.

“(16) Precise geolocation information.—The term ‘precise geolocation information’ has the
meaning given such term in section 101 of the American Privacy Rights Act of 2024.

“(17) Educational agency or institution.—The term ‘educational agency or institution’ means a State educational agency or local educational agency as defined under Federal law, as well as an institutional day or residential school, including a public school, charter school, or private school, that provides elementary or secondary education, as determined under State law.”.

(b) Online Collection, Use, Disclosure, and Deletion of Personal Information of Children.—
Section 1303 of the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6502) is amended—

(1) by striking the heading and inserting the following: “Online Collection, Use, and Disclosure of Personal Information of Children.”;

(2) in subsection (a)—

(A) by amending paragraph (1) to read as follows:

“(1) In General.—It is unlawful for an operator of a website, online service, online application, or mobile application directed to children or for any operator of a website, online service, online applica-
tion, or mobile application with actual knowledge or knowledge fairly implied on the basis of objective cir-

cumstances that a user is a child—

“(A) to collect personal information from a child in a manner that violates the American Privacy Rights Act of 2024 or the regulations prescribed under subsection (b); and

“(B) to store or transfer the personal in-
formation of a child outside of the United States unless—

“(i) the operator provides direct notice to the parent of the child that the child’s personal information is being stored or transferred outside of the United States; and

“(ii) with respect to transfer, the op-
erator meets the requirements of section 102(b) of the American Privacy Rights Act of 2024.”; and

(B) in paragraph (2), by striking “of such a website or online service”;

(3) in subsection (b)—

(A) in paragraph (1)—

(i) in subparagraph (A)—
(I) in the matter preceding clause (i), by striking “operator of any website” and all that follows through “from a child” and inserting “operator of a website, online service, online application, or mobile application directed to children or that has actual knowledge or knowledge fairly implied on the basis of objective circumstances that a user is a child”;  

(II) in clause (i)—  

(aa) by striking “notice on the website” and inserting “clear and conspicuous notice on the website”; and  

(bb) by striking “; and” and inserting a semicolon;  

(III) in clause (ii), by striking the semicolon at the end and inserting “; and”; and  

(IV) by inserting after clause (ii) the following new clause:  

“(iii) to obtain verifiable consent from a parent of a child before using or disclosing personal information of the child
for any purpose that is a material change
from the original purposes and disclosure
practices specified to the parent of the
child under clause (i);’’;

(ii) by striking subparagraph (B);

(iii) in subparagraph (C)—

(I) by striking “reasonably”; and

(II) by inserting “, proportionate,
and limited” after “necessary”; and

(iv) by redesignating subparagraphs
(C) and (D) as subparagraphs (B) and
(C), respectively;

(B) in paragraph (2)—

(i) in the matter preceding subpara-
graph (A), by striking “verifiable parental
consent” and inserting “verifiable con-
sent”;

(ii) in subparagraph (A), by inserting
“or to contact another child” after “to re-
contact the child”;

(iii) in subparagraph (B)—

(I) by striking “or child”; and

(II) by striking “parental con-
sent” each place the term appears and
inserting “verifiable consent”; and
(iv) in subparagraph (D), in the matter preceding clause (i)—

(I) by striking “reasonably”; and

(II) by inserting “, proportionate, and limited” after “necessary”;

(C) by redesignating paragraph (3) as paragraph (4) and inserting after paragraph
(2) the following new paragraph:

“(3) Application to operators acting under agreements with educational agencies or institutions.—The regulations may provide that verifiable consent under paragraph (1)(A)(ii) is not required for an operator that is acting under a written agreement with an educational agency or institution that, at a minimum, requires the—

“(A) operator to—

“(i) limit its collection, use, and disclosure of the personal information from a child to solely educational purposes and for no other commercial purposes;

“(ii) provide the educational agency or institution with a notice of the specific types of personal information the operator will collect from the child, the method by which the operator will obtain the personal
information, and the purposes for which
the operator will collect, use, disclose, and
retain the personal information;

“(iii) provide the educational agency
or institution with a link to the operator’s
online notice of information practices as
required under paragraph (1)(A)(i); and

“(iv) provide the educational agency
or institution, upon request, with a means
to review the personal information collected
from a child, to prevent further use or
maintenance or future collection of per-
sonal information from a child, and to de-
delete personal information collected from a
child or content or information submitted
by a child to the operator’s website, online
service, online application, or mobile appli-
cation;

“(B) representative of the educational
agency or institution to acknowledge and agree
that they have authority to authorize the collec-
tion, use, and disclosure of personal information
from children on behalf of the educational agen-
cy or institution, along with such authorization,
their name, and title at the educational agency
or institution; and

“(C) educational agency or institution to—

“(i) provide on its website a notice
that identifies the operator with which it
has entered into a written agreement
under this paragraph and provides a link
to the operator’s online notice of informa-
tion practices as required under paragraph
(1)(A)(i);

“(ii) provide the operator’s notice re-
grading its information practices, as re-
quired under subparagraph (A)(ii), upon
request, to a parent; and

“(iii) upon the request of a parent, re-
quest the operator provide a means to re-
view the personal information from the
child and provide the parent a means to
review the personal information.”;

(D) by amending paragraph (4), as so re-
designated, to read as follows:

“(4) TERMINATION OF SERVICE.—The regula-
tions shall permit the operator of a website, online
service, online application, or mobile application di-
rected to children to terminate service provided to a
child whose parent has requested to delete covered
data of the child pursuant to section 105 of the
American Privacy Rights Act of 2024.”; and

(E) by adding at the end the following new
paragraphs:

“(5) CONTINUATION OF SERVICE.—The regula-
tions shall prohibit an operator from discontinuing
service provided to a child on the basis of a request
by the parent of the child to delete personal informa-
tion collected from the child, to the extent that the
operator is capable of providing such service without
such information.

“(6) COMMON VERIFIABLE CONSENT MECHA-
NISM.—

“(A) IN GENERAL.—

“(i) FEASIBILITY OF MECHANISM.—
The Commission shall assess the feasi-
bility, with notice and public comment, of
allowing operators the option to use a com-
mon verifiable consent mechanism that
fully meets the requirements of this title.

“(ii) REQUIREMENTS.—The feasibility
assessment described in clause (i) shall
consider whether a single operator could
use a common verifiable consent mecha-
nism to obtain verifiable consent, as re-
quired under this title, from a parent of a
child on behalf of multiple, listed operators
that provide a joint or related service.

“(B) REPORT.—Not later than 1 year
after the date of the enactment of this para-
graph, the Commission shall submit a report to
the Committee on Commerce, Science, and
Transportation of the Senate and the Com-
mittee on Energy and Commerce of the House
of Representatives with the findings of the as-
essment required by subparagraph (A).

“(C) REGULATIONS.—If the Commission
finds that the use of a common verifiable con-
sent mechanism is feasible and would meet the
requirements of this title, the Commission shall
issue regulations to permit the use of a common
verifiable consent mechanism in accordance
with the findings outlined in such report.”;

(4) in subsection (e), by striking “a regulation
prescribed under subsection (a)” and inserting “sub-
paragraph (B) of subsection (a)(1), or of a regula-
tion prescribed under subsection (b),”; and

(5) by striking subsection (d) and inserting the
following:
“(d) RELATIONSHIP TO STATE LAW.—The provisions of this title shall preempt any State law, rule, or regulation only to the extent that such State law, rule, or regulation conflicts with a provision of this title. Nothing in this title shall be construed to prohibit any State from enacting a law, rule, or regulation that provides greater protection to children than the provisions of this title.”.

(c) SAFE HARBORS.—Section 1304 of the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6503) is amended by adding at the end the following:

““(d) PUBLICATION.—

“(1) IN GENERAL.—Subject to the restrictions described in paragraph (2), the Commission shall publish on the internet website of the Commission any report or documentation required by regulation to be submitted to the Commission to carry out this section.

“(2) RESTRICTIONS ON PUBLICATION.—The restrictions described in section 6(f) and section 21 of the Federal Trade Commission Act (15 U.S.C. 46(f), 57b–2) applicable to the disclosure of information obtained by the Commission shall apply in same manner to the disclosure under this subsection of information obtained by the Commission from a
(d) ACTIONS BY STATES.—Section 1305 of the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6504) is amended—

(1) in subsection (a)(1)—

(A) in the matter preceding subparagraph (A), by inserting “section 1303(a)(1) or” before “any regulation”; and

(B) in subparagraph (B), by inserting “section 1303(a)(1) or” before “the regulation”; and

(2) in subsection (d)—

(A) by inserting “section 1303(a)(1) or” before “any regulation”; and

(B) by inserting “section 1303(a)(1) or” before “that regulation”.

(e) ADMINISTRATION AND APPLICABILITY OF ACT.—

Section 1306 of the Children’s Online Privacy Protection Act of 1998 (15 U.S.C. 6505) is amended—

(1) in subsection (d)—

(A) by inserting “section 1303(a)(1) or” before “a rule”; and
(B) by striking “such rule” and inserting “section 1303(a)(1) or a rule of the Commission under section 1303”; and

(2) by adding at the end the following new subsections:

“(f) DETERMINATION OF WHETHER AN OPERATOR HAS KNOWLEDGE FAIRLY IMPLIED ON THE BASIS OF OBJECTIVE CIRCUMSTANCES.—

“(1) RULE OF CONSTRUCTION.—For purposes of enforcing this title or a regulation promulgated under this title, in making a determination as to whether an operator has knowledge fairly implied on the basis of objective circumstances that a specific user is a child, the Commission or State attorneys general shall rely on competent and reliable evidence, taking into account the totality of the circumstances, including whether a reasonable and prudent person under the circumstances would have known that the user is a child. Nothing in this title, including a determination described in the preceding sentence, shall be construed to require an operator to—

“(A) affirmatively collect any personal information with respect to the age of a child that
an operator is not already collecting in the nor-
mal course of business; or

“(B) implement an age gating or age
verification functionality.

“(2) COMMISSION GUIDANCE.—

“(A) IN GENERAL.—Not later than 180
days after the date of the enactment of this
subsection, the Commission shall issue guidance
to provide information, including best practices
and examples for operators to understand the
Commission’s determination of whether an op-
erator has knowledge fairly implied on the basis
of objective circumstances that a user is a child.

“(B) LIMITATION.—No guidance issued by
the Commission with respect to this title shall
confer any rights on any person, State, or loca-
ity, nor shall operate to bind the Commission or
any person to the approach recommended in
such guidance. In any enforcement action
brought pursuant to this title, the Commission
or State attorney general, as applicable, shall
allege a specific violation of a provision of this
title. The Commission or State attorney gen-
eral, as applicable, may not base an enforce-
ment action on, or execute a consent order
based on, practices that are alleged to be inconsistent with any such guidance, unless the practices allegedly violate this title.

“(g) ADDITIONAL REQUIREMENT.—Any regulations issued under this title shall include a description and analysis of the impact of proposed and final rules on small entities per the Regulatory Flexibility Act of 1980 (5 U.S.C. 601 et seq.).”.

SEC. 203. STUDY AND REPORTS OF MOBILE AND ONLINE APPLICATION OVERSIGHT AND ENFORCEMENT.

(a) OVERSIGHT REPORT.—Not later than 3 years after the date of the enactment of this Act, the Federal Trade Commission shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Energy and Commerce of the House of Representatives a report on the processes of platforms that offer mobile and online applications for ensuring that, of those applications that are websites, online services, online applications, or mobile applications directed to children, the applications operate in accordance with—

(1) this title, the amendments made by this title, and rules promulgated under this title; and

(2) rules promulgated by the Commission under section 18 of the Federal Trade Commission Act (15
U.S.C. 57a) relating to unfair or deceptive acts or
practices in marketing.

(b) Enforcement Report.—Not later than 1 year
after the date of the enactment of this Act, and each year
thereafter, the Federal Trade Commission shall submit to
the Committee on Commerce, Science, and Transportation
of the Senate and the Committee on Energy and Com-
merce of the House of Representatives a report that ad-
dresses, at a minimum—

(1) the number of actions brought by the Com-
mission during the reporting year to enforce the
Children’s Online Privacy Protection Act of 1998
(15 U.S.C. 6501) (referred to in this subsection as
the “Act”) and the outcome of each such action;

(2) the total number of investigations or inquir-
ies into potential violations of the Act; during the re-
porting year;

(3) the total number of open investigations or
inquiries into potential violations of the Act as of the
time the report is submitted;

(4) the number and nature of complaints re-
ceived by the Commission relating to an allegation
of a violation of the Act during the reporting year; and
(5) policy or legislative recommendations to
strengthen online protections for children.

(c) REPORT BY THE INSPECTOR GENERAL.—
(1) IN GENERAL.—Not later than 2 years after
the date of the enactment of this Act, the Inspector
General of the Federal Trade Commission shall sub-
mit to the Federal Trade Commission and to the
Committee on Commerce, Science, and Transpor-
tation of the Senate and the Committee on Energy
and Commerce of the House of Representatives a re-
port regarding the safe harbor provisions in section
1304 of the Children’s Online Privacy Protection
Act of 1998 (15 U.S.C. 6503), which shall include—

(A) an analysis of whether the safe harbor
provisions are—

(i) operating fairly and effectively;

and

(ii) effectively protecting the interests
of children and minors; and

(B) any proposal or recommendation for
policy changes that would improve the effective-
ness of the safe harbor provisions.

(2) PUBLICATION.—Not later than 10 days
after the date on which a report is submitted under
paragraph (1), the Commission shall publish the report on the website of the Commission.

SEC. 204. SEVERABILITY.

If any provision of this title, or an amendment made by this title, is determined to be unenforceable or invalid, the remaining provisions of this title and the amendments made by this title may not be affected.