

ONE HUNDRED NINETEENTH CONGRESS

Congress of the United States

House of Representatives

COMMITTEE ON ENERGY AND COMMERCE

2125 RAYBURN HOUSE OFFICE BUILDING

WASHINGTON, DC 20515-6115

Majority (202) 225-3641

Minority (202) 225-2927

March 3, 2026

The Honorable Kathy Hochul
Governor
State of New York
NYS State Capitol Building
Albany, NY 12224

Dr. James V. McDonald, MD, MPH
Commissioner
New York State Department of Health
Corning Tower, Empire State Plaza
Albany, NY 12237

Dear Governor Hochul and Commissioner McDonald:

Pursuant to Rules X and XI of the U.S. House of Representatives, the Committee on Energy and Commerce (Committee) writes to request information related to program integrity and fraud, waste, and abuse (FWA) in your state's Medicaid program.

Recent reports and law enforcement actions have exposed unprecedented levels of Medicaid fraud in the State of Minnesota and other states. The magnitude of the fraud demands states proactively address FWA in Medicaid programs.¹ The swath of criminal schemes coming to light in Minnesota include overbilling, falsifying records, identity theft, and phantom claims in Medicaid social service and health programs for the elderly and disabled, children with autism, people struggling with substance use disorders, and homelessness.² The Committee is concerned that your state's Medicaid programs may be similarly vulnerable to FWA that harms Medicaid enrollees, legitimate providers, and taxpayers. To inform the Committee's oversight and potential legislative reforms, we are examining Medicaid program integrity and actions your state has taken, and is taking, to proactively identify and root out FWA.

¹ Alyssa Chen, *Report: Poor policy language may have cost \$1.7B across 14 Medicaid services in Minnesota*, MINNESOTA REFORMER (Feb. 6, 2026), <https://minnesotareformer.com/2026/02/06/report-poor-policy-language-may-have-cost-minnesota-1-7b-across-14-medicaid-services/>; see also Letter from Mehmet Oz, Administrator, U.S. Centers for Medicare and Medicaid Services, to The Hon. Janet Mills, Governor of Maine and Sara Gagné-Holmes, Comm'r, Maine Dep't of Health and Human Services (Feb. 6, 2026), <https://x.com/DrOzCMS/status/2019894197466116237/photo/1>.

² Joe Walsh, *What to know about Minnesota's "industrial-scale fraud" scandal, as more charges are filed and Trump weighs in*, CBS NEWS (Dec. 19, 2025), <https://www.cbsnews.com/news/what-to-know-minnesota-fraud-scandal-more-charges-filed-trump-walz/>; Press release, The Office of Minnesota Attorney General Keith Ellison, Two plead guilty to Medicaid fraud in case Attorney General Ellison investigated jointly with U.S. Attorney's Office (Oct. 22, 2025), https://www.ag.state.mn.us/Office/Communications/2025/10/22_EvergreenRecovery.asp.

In state fiscal year 2025, New York Medicaid spending totaled \$115.6 billion (\$69.2 billion in federal funding) and covered nearly 7 million people.³ According to the New York State Office of the Budget, “[T]he [Medicaid] program has continued to grow at unsustainable levels[....]”⁴ New York broadly defines Medicaid eligibility and administers several Medicaid programs that are considered high risk for FWA.⁵ In New York, these include personal care services, known as the Community-Driven Personal Assistance Program (CDPAP), social adult day care centers, and non-emergency medical transportation (NEMT).⁶

Recent fraud investigations and convictions related to New York’s Medicaid programs are concerning. For example, CDPAP, which Governor Hochul has referred to as a “racket,” allows chronically ill and disabled Medicaid patients to hire their own in-home caregivers.⁷ CDPAP program costs have skyrocketed from \$1.5 billion in 2017 to \$11.2 billion in 2023, and the program has been identified as vulnerable to fraudulent billing for self-reported hourly caregiving.⁸ In 2018, Ballal Hossain was sentenced to prison for fraudulently registering himself and more than a dozen friends and family members to work as CDPAP caregivers.⁹ Over several years, Mr. Hossain and ten others were paid to be caregivers for his mother, who resided out of the country.¹⁰ To carry out the scheme, Mr. Hossain’s brother posed as the mother during routine

³ Office of the New York State Comptroller Thomas P. DiNapoli, Federal Funding and New York: Medicaid, <https://www.osc.ny.gov/reports/budget/fed-funding-ny/medicaid> (last visited Feb. 9, 2026).

⁴ New York State, FY 2026 NYS Executive Budget Briefing Book, 69, <https://www.budget.ny.gov/pubs/archive/fy26/ex/book/healthcare.pdf>.

⁵ U.S. Centers for Medicare and Medicaid Services, Medicaid, Children’s Health Insurance Program, & Basic Health Program Eligibility Levels, <https://www.medicare.gov/medicaid/national-medicare-chip-program-information/medicaid-childrens-health-insurance-program-basic-health-program-eligibility-levels> (last visited Feb. 9, 2026); *see also* Letter from Mehmet Oz, Administrator, U.S. Centers for Medicare and Medicaid Services, to The Hon. Janet Mills, Governor of Maine and Sara Gagné-Holmes, Comm’r, Maine Department of Health and Human Services, 2 (Feb. 6, 2026), <https://x.com/DrOzCMS/status/2019894197466116237/photo/1>.

⁶ *See* U.S. Centers for Medicare and Medicaid Services, Monitoring Fraud, Waste, & Abuse in HCBS Personal Care Services, 3 <https://www.medicare.gov/medicaid/home-community-based-services/downloads/hcbs-3a-fwa-in-pcs-training.pdf>; *see also* Erin Rutzler, *FWA insights: Spotting red flags in adult day care claims*, COTIVITI <https://resources.cotiviti.com/fraud-waste-and-abuse/fwa-insights-spotting-red-flags-in-adult-day-care-claims> (last visited Feb. 11, 2026); *see also* U.S. Centers for Medicare and Medicaid Services, Non-Emergency Medical Transportation: Medicaid Non-Emergency Medical Transportation Booklet for Providers, 7 <https://www.cms.gov/Medicare-Medicaid-Coordination/Fraud-Prevention/Medicaid-Integrity-Education/Downloads/nemt-booklet.pdf>.

⁷ Laura Nahmias, *New York City’s biggest job engine has become a ‘racket,’ Hochul says*, BLOOMBERG (July 22, 2024), <https://www.bloomberg.com/news/articles/2024-07-22/ny-s-cdpap-home-health-aide-job-program-has-become-a-racket-hochul?srnd=all&embedded-checkout=true>.

⁸ PPL, PPL uncovers fraud risks in CDPAP and works with state to safeguard program (Sept. 15, 2025), <https://pplfirst.com/news/ppl-uncovers-fraud-risks-in-cdpap/>; *see also* Isabel Vincent, *Notoriously fraudulent NY health program lost \$1.2 billion to scammers and middlemen: ‘Minnesota multiplied by 10’*, NEW YORK POST (Jan. 8, 2026), <https://nypost.com/2026/01/08/us-news/nys-fraudulent-cdpap-program-lost-1-2-billion-to-scammers-and-mismanagement/>; Grace Ashford, *N. Y. lawmakers press officials about home health program’s issues*, NEW YORK TIMES (Aug. 25, 2025), <https://www.nytimes.com/2025/08/21/nyregion/cdpap-new-york.html>.

⁹ News Release, Office of the New York State Welfare Inspector General, Catherine Leahy Scott, Manhattan man sentenced to prison and pays restitution for his \$600,000 theft of welfare and unemployment insurance benefits through fraud schemes using more than a dozen friends and relatives (Feb. 23, 2018), <https://ig.ny.gov/system/files/documents/2018/05/hossainsentencepr2-23-18.pdf>.

¹⁰ *Id.*

site visits.¹¹ Separately, last month, two individuals pleaded guilty to a seven year \$68 million Medicaid fraud scheme involving two Brooklyn-based adult day cares and a home health company.¹² In this scheme, the two men received kickbacks and bribes as marketers and recruiters for social adult daycares and a home health care fiscal intermediary, billing for induced or not provided Medicaid services.¹³ Recently, two Queens men who owned social adult daycare centers and a pharmacy were charged with \$120 million in alleged Medicaid and Medicare fraud schemes, including illegal cash kickbacks to Medicaid recipients to fill prescriptions at their pharmacies and enroll in their adult day care.¹⁴

Last year, investigations into New York NEMT companies were initiated for fake billing of transportation services intended to assist Medicaid patients traveling to and from non-emergency medical appointments.¹⁵ New York's Medicaid Fraud Control Unit investigated 25 transportation companies, finding evidence that many defrauded Medicaid by billing for fake trips, inflating costs with fraudulent toll charges or extended mileage, and using unlicensed drivers.¹⁶ Last month, one transportation company owner was convicted for submitting over \$1 million in fraudulent Medicaid claims for NEMT services that were not rendered.¹⁷ Some of these patients were deceased, incarcerated, or hospitalized at the time of these fraudulent claims.¹⁸

At the Committee's request, the Centers for Medicare and Medicaid Services (CMS) briefed the Committee in January on what is currently known about the Medicaid fraud in Minnesota and actions CMS has taken to date to investigate FWA in other states. This further underscored the need for the Committee's oversight to ensure program integrity in states nationwide. The Committee subsequently launched an investigation into Medicaid fraud in Minnesota.¹⁹ The Committee's Subcommittee on Oversight and Investigations then held a hearing on February 3, 2026, entitled "Common Schemes, Real Harm: Examining Fraud in

¹¹ *Id.*

¹² Press Release, U.S. Department of Justice, Two Individuals Plead Guilty to \$68M Adult Day Care Fraud Scheme (Jan. 15, 2026), <https://www.justice.gov/opa/pr/two-individuals-plead-guilty-68m-adult-day-care-fraud-scheme>.

¹³ *Id.*

¹⁴ Press Release, U.S. Department of Justice, Two Queens men charged with \$120M adult day care and pharmacy fraud on Medicare and Medicaid (Feb. 9, 2026), <https://www.justice.gov/opa/pr/two-queens-men-charged-120m-adult-day-care-and-pharmacy-fraud-medicare-and-medicaid>.

¹⁵ Press Release, New York State Attorney General Letitia James, Attorney General James secures more than \$13 million in sweeping takedown of transportation companies for defrauding Medicaid (Jun. 30, 2025), <http://ag.ny.gov/press-release/2025/attorney-general-james-secures-more-13-million-sweeping-takedown-transportation>.

¹⁶ *Id.*

¹⁷ Press Release, New York State Attorney General Letitia James, Attorney General James announces conviction and sentencing of Suffolk County transportation company owner for stealing over \$1 million from Medicaid (Jan. 14, 2026), <https://ag.ny.gov/press-release/2026/attorney-general-james-announces-conviction-and-sentencing-suffolk-county>.

¹⁸ *Id.*

¹⁹ Letter from The Hon. Brett Guthrie, Chairman of H. Comm. on Energy & Commerce, et al., to The Hon. Tim Walz, Governor of Minnesota and Temp. Comm'r, Minnesota Dept. of Human Services (Jan. 16, 2026), https://d1dth6e84htgma.cloudfront.net/1_16_2026_MN_Medicaid_Fraud_Letter_944a806843.pdf.

Medicare and Medicaid.”²⁰ The hearing examined fraud within Medicare and Medicaid, including common fraud schemes plaguing these programs, and how these schemes have changed over time; aspects of program design that make these programs vulnerable to fraud; and high risk areas for fraud in these programs.²¹ The hearing reinforced that Medicaid fraud is not limited to Minnesota and confirmed that Medicaid fraud investigators “see that fraud schemes cross state lines far more than they used to.”²² Expert witnesses testified that Medicaid programs experiencing high rates of fraud include Applied Behavioral Analysis (ABA) services for children with Autism Spectrum Disorder (ASD), NEMT, home and community based services (HCBS), laboratory services, substance use disorder (SUD) treatment, and hospice.²³ Regarding ABA services fraud, Jessica Gay, a Certified Fraud Examiner, testified that:

The concerns around these [ABA] services and misuse of millions of dollars of resources are discussed at every program integrity conference I’ve attended for the past several years. It should be on every state’s radar; we started working ABA cases in the CHIP spaces 6 years ago. If a state isn’t monitoring ABA services closely, they are likely missing a considerable area where FWA is committed.²⁴

Mrs. Gay further noted that in Medicaid programs relying on self-attestation, such as HCBS, “there needs to be additional oversight in our self-reporting across the board for eligibility both for provider participation as well as member eligibility.”²⁵ Additionally, Kaye Lynn Wootton, President of the National Association of Medicaid Fraud Control Units, testified that:

Non-Emergency Medicaid Transportation fraud schemes include providers illegally billing Medicaid for: (1) “ghost rides” that were never provided;

²⁰ *Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. (Feb. 3, 2026), <https://energycommerce.house.gov/events/oversight-and-investigations-common-schemes-real-harm-examining-fraud-in-medicare-and-medicaid>.

²¹ *Id.*

²² *Id.* at 35 (statement of Kaye Lynn Wootton, President, National Association of Medicaid Fraud Control Units), Unofficial Hearing Transcript.

²³ *See Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. at 9 (Feb. 3, 2026) (written testimony of Kaye Lynn Wootton, President, National Association of Medicaid Fraud Control Units), <https://docs.house.gov/meetings/IF/IF02/20260203/118917/HHRG-119-IF02-Wstate-WoottonJDK-20260203.pdf>; *see also Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. at 4 (Feb. 3, 2026) (written testimony of Jessica Gay, Vice President and Co-Founder, Integrity Advantage), <https://docs.house.gov/meetings/IF/IF02/20260203/118917/HHRG-119-IF02-Wstate-GayCPCAHFICFEJ-20260203.pdf>.

²⁴ *Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. at 4 (Feb. 3, 2026) (written testimony of Jessica Gay, Vice President and Co-Founder, Integrity Advantage), <https://docs.house.gov/meetings/IF/IF02/20260203/118917/HHRG-119-IF02-Wstate-GayCPCAHFICFEJ-20260203.pdf>.

²⁵ *Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. at 26 (Feb. 3, 2026) (statement of Jessica Gay, Vice President and Co-Founder, Integrity Advantage), Unofficial Hearing Transcript.

(2) tolls that were never incurred during trips, (3) individually billed rides when group rides were actually provided; (4) trips that were falsely billed when recipients were deceased, incarcerated or hospitalized; (5) trips provided by providers that paid kickbacks to Medicaid recipients to induce them to choose that provider to provide transportation; and (6) trips that never occurred but for which the provider paid the recipient a kickback.²⁶

Ensuring Medicaid program integrity is critical to preserving access to vital health care services for those that need it most. Every dollar stolen from the Medicaid program by fraudsters is taken from children, pregnant women, the elderly, and people with disabilities. It is the duty of states to design Medicaid programs with adequate fraud control measures and work with CMS to swiftly identify and address vulnerabilities in programs. To assist the Committee in its oversight, please provide written responses and all responsive documents regarding Medicaid program integrity by March 17, 2026:

1. What actions, if any, are being taken to identify, assess fraud risk, and investigate Medicaid fraud schemes that may be occurring in the state?
 - a. Please provide all audits related to fraud, waste, and abuse in the state's Medicaid programs including audits completed by third-party contract auditors, from January 1, 2021, to present.
 - b. Are any audits of the Medicaid program ongoing? If so, please detail the type of audits that are ongoing.
2. What program integrity measures are currently in place to prevent FWA in your state's Medicaid programs?
3. Describe the process for making criminal referrals for suspected Medicaid fraud to state, local, and federal law enforcement agencies.
4. What steps are being taken to sanction or disenroll fraudulent Medicaid providers? Please provide information about any sanctions or disenrollments of fraudulent providers, including all evidence supporting disenrollment proceedings.
5. How are Medicaid service providers screened for compliance with federal law?²⁷ Please describe the process for screening, enrolling, and revalidating Medicaid providers, including but not limited to credentialing and site visits.

²⁶ *Common Schemes, Real Harm: Examining Fraud in Medicare and Medicaid: Hearing Before the H. Comm. on Energy & Commerce, Subcomm. on Oversight & Investigations*, 119th Cong. at 11 (Feb. 3, 2026) (written testimony of Kaye Lynn Wootton, President, National Association of Medicaid Fraud Control Units), <https://docs.house.gov/meetings/IF/IF02/20260203/118917/HHRG-119-IF02-Wstate-WoottonJDK-20260203.pdf>.

²⁷ Screening levels for Medicaid providers, 42 C.F.R. § 455 subpart E (2011).

- a. Are additional provider screening efforts imposed in addition to federal requirements to screen, enroll, and revalidate Medicaid providers?²⁸ If yes, please describe these processes.
 - b. How frequently are on-site visits conducted by your state for Medicaid providers by federal screening risk category (limited, moderate, and high-risk), including out-of-state providers?
 - c. Are any programs, provider types, or enrollment pathways exempt from on-site visits, and what statutory or regulatory authority permits those exemptions?
6. How does your state designate and evaluate risk level of provider types in the Medicaid program in accordance with 42 C.F.R. § 455 subpart E? Please provide the state's current Medicaid programs classified by screening risk level (limited, moderate, and high categorical risk).
- a. Have any Medicaid programs' categorical risk levels been reassigned since January 1, 2021? If so, please describe which program(s) were reassigned, including any supporting evidence that contributed to risk reassignment.
 - b. How often does your state reevaluate Medicaid provider screening risk level?
7. Does your state collect data on Medicaid programs with abnormal or statistically significant increases in provider enrollment or claims over time, including programs which greatly exceed their estimated cost upon enactment?
- a. If so, please detail the programs that have experienced abnormal or statistically significant increases since January 1, 2021, the data that was collected on the programs, and how this data has been used to inform assessments of program vulnerability to FWA.
 - b. Is your state utilizing innovative tools, including but not limited to identity verification, artificial intelligence, and data analytics, to detect irregular Medicaid claims activity? If so, please describe these tools.
 - c. If you don't collect this data, why not?
8. Please provide information on active Section 1115 and 1915 demonstrations and waivers, from January 1, 2021, to present, including:
- a. program name;
 - b. provider category risk level;
 - c. effective date;

²⁸ *Id.*

- d. spending;
 - e. enrollment;
 - f. services offered;
 - g. FWA measures; and
 - h. eligibility.
9. Please provide information regarding improper payments and recovery efforts in your state's Medicaid program, including:
- a. Total Medicaid improper payments identified annually from January 1, 2021, to present, broken out by provider type and service category where available.
 - b. Total recoveries and recoupments of improper Medicaid payments annually from January 1, 2021, to present.
 - c. The average amount of time between identification of suspected fraudulent or improper payments and recovery, enforcement action, or case resolution.
 - d. The extent to which the state utilizes payment suspension authority pursuant to 42 CFR § 455.23, including the number of payment suspensions issued annually since January 1, 2021, and the provider types or services impacted.
 - e. The extent to which the state has pursued civil enforcement actions, including actions under state or federal False Claims Act authorities, related to Medicaid FWA since January 1, 2021.
10. Please provide information regarding screening, oversight, and enforcement actions related to Medicaid fiscal intermediaries, including:
- a. Screening, enrollment, credentialing, and monitoring requirements for fiscal intermediaries participating in Medicaid programs.
 - b. Oversight mechanisms used to monitor caregiver time reporting, billing accuracy, and verification of services furnished through fiscal intermediaries.
 - c. The frequency and scope of audits conducted on fiscal intermediaries since January 1, 2021, including audits conducted by the state or third-party contractors.
 - d. The number of fiscal intermediaries that have been terminated, sanctioned, suspended, or otherwise subject to corrective action since January 1, 2021, and the basis for those actions.

Letter to Governor Hochul and Commissioner McDonald

March 3, 2026

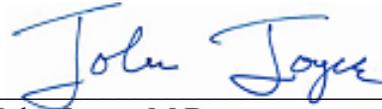
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If you have any questions about this request, please contact the Majority Committee Staff at (202) 225-3641.

Sincerely,



Brett Guthrie
Chairman
Committee on Energy and Commerce



John Joyce, M.D.
Chairman
Subcommittee on Oversight and
Investigations



H. Morgan Griffith
Chairman
Subcommittee on Health

cc: The Honorable Frank Pallone, Jr., Ranking Member, Committee on Energy and
Commerce
The Honorable Yvette D. Clarke, Ranking Member, Subcommittee on Oversight and
Investigations
The Honorable Diana DeGette, Ranking Member, Subcommittee on Health