| | | (Original Signature of Member) |
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| 119TH CONGRESS 1ST SESSION | H.R. | |

To protect minors from harms associated with ephemeral messaging features and unsolicited direct contact on social media platforms by prohibiting certain ephemeral messaging features for minors and mandating the provision of parental direct messaging controls, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

| Mr. | Dunn of | ' Florida | introduced | the | following | bill; | which | was | referred | to | the |
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| | | Commit | ttee on | | | | | | _ | | |
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A BILL

To protect minors from harms associated with ephemeral messaging features and unsolicited direct contact on social media platforms by prohibiting certain ephemeral messaging features for minors and mandating the provision of parental direct messaging controls, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe Messaging for
- 5 Kids Act of 2025" or the "SMK Act of 2025".

1 SEC. 2. DEFINITIONS.

| 2 | In this Act: |
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| 3 | (1) APP.—The term "app" means a software |
| 4 | application or an electronic service that may be run |
| 5 | or directed by a user on a computer, gaming device, |
| 6 | mobile device, or any other general purpose com- |
| 7 | puting device. |
| 8 | (2) APP STORE.—The term "app store" means |
| 9 | a publicly available website, software application, or |
| 10 | other electronic service that distributes and facili- |
| 11 | tates the download onto a mobile device of an app |
| 12 | from a third-party developer by a user of a com- |
| 13 | puter, gaming device, mobile device, or any other |
| 14 | general purpose computing device. |
| 15 | (3) Commission.—The term "Commission" |
| 16 | means the Federal Trade Commission. |
| 17 | (4) COVERED USER.—The term "covered user" |
| 18 | means a user of a social media platform if the pro- |
| 19 | vider of such social media platform— |
| 20 | (A) has actual knowledge that the user is |
| 21 | a minor; or |
| 22 | (B) would know that the user is a minor |
| 23 | if not for willful disregard by the provider. |
| 24 | (5) Direct messaging feature.— |
| 25 | (A) IN GENERAL.—The term "direct mes- |
| 26 | saging feature" means a function of a social |

| 1 | media platform that enables a user to send a |
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| 2 | message, image, video, audio, or other commu- |
| 3 | nication directly to another user or a group of |
| 4 | users of the social media platform. |
| 5 | (B) Exclusion.—The term "direct mes- |
| 6 | saging feature" does not include a function of |
| 7 | a social media platform that enables a user to |
| 8 | post content on the social media platform to— |
| 9 | (i) a public or semi-public profile; or |
| 10 | (ii) a feed accessible to a broader |
| 11 | group of users. |
| 12 | (6) EPHEMERAL MESSAGING FEATURE.— |
| 13 | (A) IN GENERAL.—The term "ephemeral |
| 14 | messaging feature" means a function of a social |
| 15 | media platform that permanently deletes or ren- |
| 16 | ders inaccessible a message, image, video, |
| 17 | audio, or other communication sent between |
| 18 | users of the social media platform (such that |
| 19 | neither the sender nor any recipient of such |
| 20 | communication may readily retrieve or review |
| 21 | the communication in the original form through |
| 22 | the social media platform)— |
| 23 | (i) after a predetermined period; |
| 24 | (ii) once viewed by such a recipient; or |

| 1 | (iii) upon exiting the specific chat or |
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| 2 | messaging interface. |
| 3 | (B) Exceptions.—The term "ephemeral |
| 4 | messaging feature" does not include— |
| 5 | (i) a function of a social media plat- |
| 6 | form that allows a user of the social media |
| 7 | platform to manually delete a message, |
| 8 | image, video, audio, or other communica- |
| 9 | tion sent by such user after the trans- |
| 10 | mission of the communication (if such de- |
| 11 | letion does not automatically occur for |
| 12 | each recipient of the communication or by |
| 13 | the default design of such function); or |
| 14 | (ii) standard data volatility in transit |
| 15 | or temporary caching not designed to make |
| 16 | such a communication permanently inac- |
| 17 | cessible after viewing or a short, predeter- |
| 18 | mined time. |
| 19 | (7) MINOR.—The term "minor" means an indi- |
| 20 | vidual under the age of 17 years. |
| 21 | (8) Parent.—The term "parent" means an in- |
| 22 | dividual who is an adult with the legal right to make |
| 23 | a decision on behalf of a minor, including any of the |
| 24 | following: |
| 25 | (A) A natural parent. |

| 1 | (B) An adoptive parent. |
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| 2 | (C) A legal guardian. |
| 3 | (D) Another individual with legal custody |
| 4 | of the minor. |
| 5 | (9) Parental direct messaging con- |
| 6 | TROLS.—The term "parental direct messaging con- |
| 7 | trols" means a set of tools or settings that a pro- |
| 8 | vider of a social media platform provides to a parent |
| 9 | of a covered user of the social media platform that |
| 10 | allows the parent to manage the use of a direct mes- |
| 11 | saging feature by such covered user. |
| 12 | (10) Social media platform.—The term "so- |
| 13 | cial media platform" means a website or an app that |
| 14 | enables a user of the website or app to do any of |
| 15 | the following: |
| 16 | (A) Create and maintain a public or semi- |
| 17 | public profile that serves as a central represen- |
| 18 | tation of the identity and activity of such user. |
| 19 | (B) Connect with other users to form a |
| 20 | network or community based on personal rela- |
| 21 | tionships, shared interests, or direct reciprocal |
| 22 | interactions. |
| 23 | (C) Share and consume user-generated |
| 24 | content primarily within the context of such |
| 25 | network or community, where the direct social |

| 1 | interaction between the users in the network or |
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| 2 | community is a core and defining aspect of the |
| 3 | dissemination of and engagement with such |
| 4 | user-generated content. |
| 5 | (D) Engage in persistent and private or |
| 6 | semi-public interpersonal communication and |
| 7 | interaction that is integral to the experience of |
| 8 | such user on such website or app (rather than |
| 9 | incidental to the consumption of content or the |
| 10 | retrieval of information). |
| 11 | (11) Unapproved contact.—The term "un- |
| 12 | approved contact", with respect to a covered user for |
| 13 | whom parental direct messaging controls have been |
| 14 | activated, means a user of a social media platform |
| 15 | with respect to whom the covered user may not use |
| 16 | a direct messaging feature unless a parent of such |
| 17 | covered user has provided verifiable parental consent |
| 18 | under this Act. |
| 19 | (12) Verifiable parental consent.—The |
| 20 | term "verifiable parental consent"— |
| 21 | (A) has the meaning given that term in |
| 22 | section 1302 of the Children's Online Privacy |
| 23 | Protection Act of 1998 (15 U.S.C. 6501); and |

| 1 | (B) includes ongoing mechanisms for par- |
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| 2 | ents to activate and manage parental direct |
| 3 | messaging controls provided under this Act. |
| 4 | SEC. 3. PROHIBITION ON EPHEMERAL MESSAGING FEA- |
| 5 | TURES FOR MINORS. |
| 6 | A provider of a social media platform may not offer, |
| 7 | provide, or enable any ephemeral messaging feature of |
| 8 | such social media platform to any covered user of the so- |
| 9 | cial media platform. |
| 10 | SEC. 4. PARENTAL CONTROLS FOR DIRECT MESSAGING OF |
| 11 | MINORS. |
| 12 | (a) Requirement.—A provider of a social media |
| 13 | platform that offers, provides, or enables any direct mes- |
| 14 | saging feature of such social media platform to any cov- |
| 15 | ered user of the social media platform shall provide easily |
| 16 | accessible and usable parental direct messaging controls |
| 17 | to a parent of the covered user that the parent may acti- |
| 18 | vate and manage by providing verifiable parental consent. |
| 19 | (b) Accessibility; Usability; Awareness.—The |
| 20 | parental direct messaging controls described in subsection |
| 21 | (a) shall meet the following requirements: |
| 22 | (1) Be clearly and conspicuously accessible to a |
| 23 | parent of a covered user through— |
| 24 | (A) the settings of a profile of the covered |
| 25 | user; and |

| 1 | (B) any parental portal or interface offered |
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| 2 | by the social media platform. |
| 3 | (2) Be designed to be user-friendly with clear |
| 4 | explanations of the manner in which the parental di- |
| 5 | rect messaging controls operate. |
| 6 | (3) Be prominently displayed by the social |
| 7 | media platform to— |
| 8 | (A) a user who indicates that the user is |
| 9 | a parent; and |
| 10 | (B) a user who creates a profile for an in- |
| 11 | dividual who is likely to be a covered user. |
| 12 | (e) Functionality of Controls.—As a default |
| 13 | setting on a social media platform, the parental direct |
| 14 | messaging controls described in subsection (a) shall allow |
| 15 | a parent of a covered user of the social media platform |
| 16 | to do any of the following (unless the parent adjusts the |
| 17 | default setting with respect to any of the following by pro- |
| 18 | viding verifiable parental consent): |
| 19 | (1) Receive a timely notification that— |
| 20 | (A) alerts the parent about a request from |
| 21 | an unapproved contact who seeks to engage in |
| 22 | direct messaging with the covered user; and |
| 23 | (B) allows the parent to approve or deny |
| 24 | the request before the unapproved contact and |

| 1 | the covered user engage in any direct mes- |
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| 2 | saging. |
| 3 | (2) View and manage a list of any contacts ap- |
| 4 | proved for engaging in direct messaging with the |
| 5 | covered user. |
| 6 | (3) Be informed if the covered user changes the |
| 7 | age listed on a profile of the covered user (if any |
| 8 | such change affects the applicability of such parental |
| 9 | direct messaging controls). |
| 10 | (4) Disable any direct messaging feature of a |
| 11 | profile of the covered user. |
| 12 | (d) Default Settings for Covered Users |
| 13 | Under 13.— |
| 14 | (1) Requirement.—A provider of a social |
| 15 | media platform, as a default setting, shall disable |
| 16 | any direct messaging feature of a profile of a cov- |
| 17 | ered user under the age of 13. |
| 18 | (2) Verifiable parental consent.—A par- |
| 19 | ent may provide to a provider of a social media plat- |
| 20 | form verifiable parental consent to enable any direct |
| 21 | messaging feature of a profile of a covered user de- |
| 22 | scribed in paragraph (1). |
| 23 | (e) No Degradation of Other Features or |
| 24 | Services.—A provider of a social media platform may |
| 25 | not degrade the functionality or availability of any other |

- 1 feature or service of the social media platform for a cov-
- 2 ered user of the social media platform based on the activa-
- 3 tion or management of parental direct messaging controls
- 4 by a parent of the covered user under this section (except
- 5 as necessary to implement the parental direct messaging
- 6 controls).
- 7 (f) No Circumvention.—A provider of a social
- 8 media platform shall take reasonable measures to prevent
- 9 a covered user of the social media platform from easily
- 10 circumventing parental direct messaging controls acti-
- 11 vated and managed by a parent of the covered user under
- 12 this section.
- 13 SEC. 5. APP STORE WARNING FOR APPS WITH DIRECT MES-
- 14 SAGING FEATURES.
- 15 A provider of an app store shall provide a clear and
- 16 conspicuous warning to a parent of a covered user when
- 17 the covered user attempts to download or purchase an app
- 18 with respect to a social media platform that includes a
- 19 direct messaging feature if the parent has required the
- 20 provision of verifiable parental consent from the parent
- 21 through a setting provided by such app store for any such
- 22 download or purchase by the covered user.
- 23 SEC. 6. ENFORCEMENT.
- 24 (a) Enforcement by Commission.—

| 1 | (1) Unfair or deceptive acts or prac- |
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| 2 | TICES.—A violation of this Act shall be treated as |
| 3 | a violation of a regulation under 18(a)(1)(B) of the |
| 4 | Federal Trade Commission Act (15 U.S.C. |
| 5 | 57a(a)(1)(B)) regarding unfair or deceptive acts or |
| 6 | practices. |
| 7 | (2) Powers of Commission.—The Commis- |
| 8 | sion shall enforce this Act in the same manner, by |
| 9 | the same means, and with the same jurisdiction, |
| 10 | powers, and duties as though all applicable terms |
| 11 | and provisions of the Federal Trade Commission Act |
| 12 | (15 U.S.C. 41 et seq.) were incorporated into and |
| 13 | made a part of this Act, and any person who violates |
| 14 | this Act shall be subject to the penalties and entitled |
| 15 | to the privileges and immunities provided in the |
| 16 | Federal Trade Commission Act. |
| 17 | (b) ACTIONS BY STATES.— |
| 18 | (1) IN GENERAL.—In any case in which the at- |
| 19 | torney general of a State, or an official or agency of |
| 20 | a State, has reason to believe that an interest of the |
| 21 | residents of such State has been or is threatened or |
| 22 | adversely affected by an act or practice in violation |
| 23 | of this Act, the State, as parens patriae, may bring |
| 24 | a civil action on behalf of the residents of the State |

| 1 | in an appropriate State court or an appropriate dis- |
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| 2 | trict court of the United States to— |
| 3 | (A) enjoin such act or practice; |
| 4 | (B) enforce compliance with this Act; |
| 5 | (C) obtain damages, restitution, or other |
| 6 | compensation on behalf of residents of the |
| 7 | State; or |
| 8 | (D) obtain such other legal and equitable |
| 9 | relief as the court may consider to be appro- |
| 10 | priate. |
| 11 | (2) Notice.—Before filing an action under this |
| 12 | subsection, the attorney general, official, or agency |
| 13 | of the State involved shall provide to the Commis- |
| 14 | sion a written notice of such action and a copy of |
| 15 | the complaint for such action. If the attorney gen- |
| 16 | eral, official, or agency determines that it is not fea- |
| 17 | sible to provide the notice described in this para- |
| 18 | graph before the filing of the action, the attorney |
| 19 | general, official, or agency shall provide written no- |
| 20 | tice of the action and a copy of the complaint to the |
| 21 | Commission immediately upon the filing of the ac- |
| 22 | tion. |
| 23 | (3) Authority of commission.— |
| 24 | (A) IN GENERAL.—On receiving notice |
| 25 | under paragraph (2) of an action under this |

| 1 | subsection, the Commission shall have the |
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| 2 | right— |
| 3 | (i) to intervene in the action; |
| 4 | (ii) upon so intervening, to be heard |
| 5 | on all matters arising therein; and |
| 6 | (iii) to file petitions for appeal. |
| 7 | (B) Limitation on state action while |
| 8 | FEDERAL ACTION IS PENDING.—If the Commis- |
| 9 | sion or the Attorney General of the United |
| 10 | States has instituted a civil action for violation |
| 11 | of this Act (referred to in this subparagraph as |
| 12 | the "Federal action"), no State attorney gen- |
| 13 | eral, official, or agency may bring an action |
| 14 | under this subsection during the pendency of |
| 15 | the Federal action against any defendant |
| 16 | named in the complaint in the Federal action |
| 17 | for any violation of this Act alleged in such |
| 18 | complaint. |
| 19 | (4) Rule of Construction.—For purposes of |
| 20 | bringing a civil action under this subsection, nothing |
| 21 | in this Act shall be construed to prevent an attorney |
| 22 | general, official, or agency of a State from exercising |
| 23 | the powers conferred on the attorney general, offi- |
| 24 | cial, or agency by the laws of such State to conduct |
| 25 | investigations, administer oaths and affirmations, or |

| 1 | compel the attendance of witnesses or the production |
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| 2 | of documentary and other evidence. |
| 3 | SEC. 7. RULES OF CONSTRUCTION ON ENCRYPTION. |
| 4 | (a) No Requirement to Weaken or Impair |
| 5 | Encryption.—Nothing in this Act may be construed to |
| 6 | require a provider of a social media platform or of any |
| 7 | other interactive computer service or electronic commu- |
| 8 | nication service to— |
| 9 | (1) decrypt or ensure an ability to decrypt an |
| 10 | encrypted communication of a user; |
| 11 | (2) preclude the use of any form of encryption, |
| 12 | including end-to-end encryption, for any communica- |
| 13 | tion of a user; or |
| 14 | (3) design, build, or implement any feature, |
| 15 | function, software, hardware, or other capability for |
| 16 | the purpose of weakening, undermining, circum- |
| 17 | venting, or overcoming any security control, includ- |
| 18 | ing encryption, that is used to protect the privacy or |
| 19 | security of any communication or data of a user. |
| 20 | (b) Preservation of Privacy and Security.— |
| 21 | This Act shall be implemented in a manner that— |
| 22 | (1) respects and protects the privacy of a user |
| 23 | and the security of any communication of a user; |
| 24 | and |

| 1 | (2) does not require or encourage the systemic |
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| 2 | surveillance or monitoring of any encrypted commu- |
| 3 | nication of a user or the creation of any capability |
| 4 | that would allow for such systemic surveillance or |
| 5 | monitoring. |
| 6 | (e) Implementation of Act.—No requirement |
| 7 | under this Act to restrict any feature for a covered user |
| 8 | or to provide parental direct messaging controls for a di- |
| 9 | rect messaging feature of a social media platform may be |
| 10 | construed to override any protection for an encrypted com- |
| 11 | munication described in this section and a provider of a |
| 12 | social media platform shall adhere to any such require- |
| 13 | ment, to the maximum extent technically feasible, through |
| 14 | means that do not compromise the integrity of strong |
| 15 | encryption offered to any user of the social media plat- |
| 16 | form. |
| 17 | SEC. 8. PREEMPTION. |
| 18 | No State, or political subdivision of a State, may |
| 19 | maintain, enforce, prescribe, or continue in effect any law, |
| 20 | rule, regulation, requirement, standard, or other provision |
| 21 | having the force and effect of law that relates to the provi- |
| 22 | sions of this Act. |
| 23 | SEC. 9. SEVERABILITY. |
| 24 | If any provision of this Act or the application of this |
| 25 | Act to any person or circumstance is held to be unconstitu- |

tional, the remaining provisions of this Act and the application of this Act to other persons or circumstances shall not be affected. 3 SEC. 10. EFFECTIVE DATE. 4 5 (a) In General.—Except as provided in subsection 6 (b), this Act shall take effect on the date that is 180 days 7 after the date of the enactment of this Act. 8 (b) COMPLIANCE DEADLINES.—Notwithstanding subsection (a)— 10 (1) a provider of a social media platform shall 11 have 1 year after the date of the enactment of this Act to comply with the provisions of section 4; and 12 13 (2) a provider of a social media platform shall 14 have 18 months after the date of the enactment of

this Act to comply with the provisions of section 5.

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